

# HENNEPIN COUNTY

## MINNESOTA

### FINAL COMMITTEE AGENDA

#### ADMINISTRATION, OPERATIONS AND BUDGET COMMITTEE

THURSDAY, NOVEMBER 13, 2025  
1:30 PM

Chair: Debbie Goettel, District 5  
Vice Chair: Heather Edelson, District 6  
Members: Jeff Lunde, District 1  
Irene Fernando, District 2  
Marion Greene, District 3  
Angela Conley, District 4  
Kevin Anderson, District 7

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#### 1. Presentation

- 1.A. Race Equity Advisory Council Annual Report - Erikka Ryan, Chair and Catherine Bouie, Vice-Chair

**Attachments:** [REAC final report](#)

#### 2. Minutes from Previous Meeting

- 2.A. October 21, 2025 Meeting Minutes

**Attachments:** [AdminOpsBudget-COMMITTEEMINUTES-21-Oct-2025](#)

#### 3. New Business

##### Routine Items

- 3.A. [25-0425](#)

Amd 2 to Agmt PR00001618 with MN Safety Council to provide occupational safety and health training and consulting at the direction of the County, ext end date to 12/31/28, incr NTE by \$100,000 for a new total NTE of \$200,000

- 3.B. [25-0426](#)

Amd 4 to Agmt PR00004679 with OptumRx, the county's self-insured pharmacy benefit plan's third-party administrator, to include diabetes management solution services and allow data sharing for required Section 111 reporting

3.C. [25-0427](#)

Agmt PR00007650 with Deer Oaks EAP Services, LLC dba AllOne Health, for the provision of employee assistance program services for Hennepin County employees and their household members, 01/01/26-12/31/28, NTE \$415,000

3.D. [25-0428](#)

Agmt PR00007804 with Lutheran Social Service of Minnesota for the provision of financial counseling and financial wellness educational services for Hennepin County employees and their immediate household members, 01/01/26-12/31/30, NTE \$350,000

3.E. [25-0429](#)

Negotiate Agmt PR00007345 with EyeMed Vision Care, LLC for the provision of voluntary vision insurance services, 01/01/26-12/31/28

3.F. [25-0430](#)

Authorize the issuance and sale of one or more tax-exempt multifamily housing revenue bonds by the Hennepin County Housing and Redevelopment Authority for an affordable housing preservation project at 3400 Parklawn Ave and 5010 Summit Ave in Edina

3.G. [25-0431](#)

Modify Agmt A2512857 with HUD for 2025 CDBG, 07/01/25-06/30/30, incr recv to \$2,993,886; Neg 1 award modification to Agmt PR00007319 with PRISM, 07/01/25-06/30/30, incr NTE to \$140,000

3.H. [25-0432](#)

Amd Agmt A041148 to transfer ownership of Willow Wood Estates to SRE Willow Wood, LLC, with no change to the contract period or NTE

3.I. [25-0433](#)

Agmt PR00007835 with Summit Academy OIC to provide Supplemental Nutrition & Assistance Program Employment and Training (SNAP E&T), 10/01/25-09/31/26, NTE \$173,680

3.J. [25-0434](#)

Work Order PR00007880 under Principal Cooperative Agreement No. 18-0274/A188951 with the University of Minnesota for joint funding of the Hennepin-University Partnership program, 01/01/26-12/31/27, NTE \$309,967

3.L. [25-0436](#)

Authorize Investment Officer to use additional statutory investment authority relating to repurchase agreements and reverse repurchase agreements through 2026 within statutory and board-authorized limits

**Attachments:** [Exhibit I-Annual Investment Authority for 2026](#)  
[Exhibit II-Annual Investment Authority for 2026](#)  
[Exhibit III Hennepin County Invested Operating Funds as c 09302025](#)

**Items for Discussion and Action**

3.K. [25-0435](#)

Contract PR00007872 with M. Arthur Gensler Jr. & Associates, Inc. for architectural and engineering services for the schematic design phase of the Brookdale Library Renovation & Facility Preservation (CP No. 1001788), 12/01/25-07/01/26, NTE \$1,103,667

3.M. [25-0437](#)

Authorize Antidisplacement Community Prosperity Program contracts, various dates, combined NTE of \$2,000,000

3.N. [25-0438](#)

Set 2026 special levies for Shingle Creek Watershed at \$795,375; Bassett Creek Watershed at \$2,503,500; West Mississippi Watershed at \$106,050; and Elm Creek Watershed at \$630,000

3.O. [25-0439](#)

Establish Community Environmental Advisory Board - offered by Commissioner Lunde

**Addendum**

3.P. [25-0479](#)

Authorization to adopt Laws of Minnesota 2025, 1st Special Session, Chapter 13, Article 5, Section 4, as requested by the City of Maple Grove, for the purpose of extending the maximum duration of the Gravel Mining Area Soils Deficiency Tax Increment Financing District (County No. 1913) by five years, to June 29, 2046

3.Q. [25-0480](#)

Authorization to adopt Laws of Minnesota 2025, 1st Special Session, Chapter 13, Article 5, Section 12, as requested by the City of Edina, for the purpose of extending the maximum duration of the 70th & France Tax Increment Financing District (County No. 1221) by ten years to 07/13/2047; Addtl authorization to adopt Laws of Minnesota 2025, 1st Special Session, Chapter 13, Article 5, Section 13, as requested by the City of Edina, for the purpose of extending the maximum duration of the 72nd & France Tax Increment Financing District (County No. 1223) by five years to 07/06/2053

# HENNEPIN COUNTY

MINNESOTA

300 South Sixth Street  
Minneapolis, MN  
55487-0240

## Board Action Request

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**TMP-25-0843**

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**Item Description:**

Race Equity Advisory Council Annual Report - Erikka Ryan, Chair and Catherine Bouie, Vice-Chair





Hennepin County

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# Race Equity Advisory Council

Annual Report 2024-2025

Hennepin County Race Equity Advisory Council  
[reac@hennepin.us](mailto:reac@hennepin.us)

# Introduction and membership

## Introduction

In 2025, REAC focused on critical priorities in health and wellness, juvenile justice, education, income, and housing—areas especially vulnerable to federal cuts, executive orders, and increased scrutiny of diversity, equity, and inclusion programming. These focus areas remain central to advancing racial equity and eliminating disparities across Hennepin County.

## Committee chairs

Mental Health and Wellness	Adjoa E Kusi-Appiah
Juvenile Justice	Cedric Dildy and Erikka Ryan
Education	Natalie Kirk
Income	Raquel Jarabek
Housing	Taiwo Giwa

Each committee played a vital role in shaping recommendations, strengthening partnerships, and guiding the County toward meaningful and sustainable structural improvements.

In 2025, we also made key organizational advancements: establishing a new Education Committee, elevating visibility of existing resources, ensuring data and research are disaggregated and accessible, and fostering collaboration between county and community partners to address widening gaps left by federal funding cuts—particularly in health and housing.

## Closing statement

As we conclude this year’s report, we extend our deepest gratitude to Hennepin County staff, leadership, Commissioners, county officials, and community partners for their unwavering commitment to advancing racial equity. Your dedication has been central to the progress we’ve achieved together.

This year, our work focused intentionally on areas where disparities remain most pressing: mental health and well-being, child and male health, healthcare access, juvenile justice, education, housing, and support for Indigenous communities. These priorities were not chosen lightly. We recognize the importance of being specific in our recommendations, especially at the time we find ourselves in. Our research was data-informed, targeted, and intentional, ensuring that every effort contributes meaningfully to dismantling the barriers facing communities of color.

Looking ahead, we remain steadfast in our commitment to build on this momentum. By working collaboratively with all stakeholders, we can continue addressing systemic inequities and move closer to creating a more inclusive and equitable Hennepin County for every resident. Thank you for your continued partnership and dedication to this vital work.

# Mental Health and Wellbeing

*The purpose of the Mental Health and Wellbeing Committee is to bring awareness to mental health issues from an intersectional perspective. We will address issues of gender identity, substance use, and maternal wellbeing, through a culturally competent lens. We will support our recommendations with data to provide an updated context for the racial disparities that emerge in this area.*

*Chair: Adjoa E Kusi-Appiah*

## Overall health

Delays and gaps in medical care significantly impact health outcomes. According to the 2022 SHAPE survey, nearly one in four residents reported delayed or unmet medical care, with cost and insurance most often cited as reasons. Among Black residents, however, the rate was higher at 33%, and fewer identified cost or insurance as the main barrier. This points to additional, unmeasured barriers that disproportionately affect Black communities and require targeted solutions beyond affordability.

Group	Delayed/No Care	Identified Cost/Insurance as Cause
Countywide	25%	48%
Black Residents	33%	40%

### Recommendation: Expand SHAPE survey

Expand the SHAPE survey to include additional follow-up questions about delayed care before the next survey is distributed in 2026 (urgent). Other barriers might include transportation, availability of providers, trust, and language/cultural barriers.

## Child health

Minnesota’s Title V 2025–2029 action plan prioritizes equitable access and pathways for children with special health needs. Yet national research shows Black, Hispanic/Latinx, and Asian children are less likely to receive Early Childhood Special Education, with disparities worsening during the COVID-19 pandemic—especially for Black children. In Hennepin County, data on families with special needs and their access to resources remains limited, leaving local gaps unclear.

### Recommendation: Track and report equity in Early Childhood Special Education

Direct staff to develop and implement metrics that track access, utilization, and delays in Early Childhood Special Education services—such as *Help Me Grow*—and report findings disaggregated by race/ethnicity to identify and address disparities.

Sources:

- Minnesota Department of Health. 2025. “2025-29 Action Plan.” <https://www.health.state.mn.us/communities/titlev/titlev2529actionplan.pdf>.
- Friedman-Krauss, Ph.D, Allison. 2023. “New Study Finds Unequal Access to Services for Young Children with Special Needs.” Rutgers Graduate School of Education. [https://nieer.org/sites/default/files/2023-10/Puerto-Rico\\_SE\\_PR2023.pdf](https://nieer.org/sites/default/files/2023-10/Puerto-Rico_SE_PR2023.pdf).



## Male health

Cancer disparities among Black men in Hennepin County are widening. Prostate cancer incidence is 62% higher than the countywide average, with a 34% higher mortality rate. Colorectal cancer shows similar patterns, with a 46% higher incidence and a 70% higher mortality rate among Black men. Barriers such as limited awareness of screening, lack of access, and medical mistrust contribute to these disparities, while trusted community networks and cultural traditions can help encourage screening and treatment.

Cancer Type	Incidence (Black men vs. countywide)	Mortality (Black men vs. countywide)
Prostate Cancer	62% Higher	34% Higher
Colorectal Cancer	46% Higher	70% Higher

### Recommendation: Funding and expansion

Hennepin Healthcare's Mobile Health program offers a unique opportunity to provide convenient care within the community. Direct resources to expand and increase funding for Hennepin Healthcare's Mobile Health program, with a focus on providing prostate and colorectal cancer screenings in Black communities disproportionately impacted by these diseases.

### Recommendation: Community partnership

Establish formal partnerships with Hennepin Healthcare's cultural navigators to actively promote cancer screening, provide trusted education, and connect residents with available resources.

Source

- Zaire, P J, E Miller, A P Ewing, J Hefner, K Wright, and L H Smith. 2024. "A Socioecological Taxonomy of Determinants to Colorectal Cancer Screening in Black Men: Insights from a Mixed-Methods Systematic Review." *Preventive Medicine Reports* 49, no. 49 (December): 102954–54. <https://doi.org/10.1016/j.pmedr.2024.102954>.

## Healthcare

The anticipated changes to Medicaid and Medicare will have a significant impact on the community within Hennepin County. As Healthcare access and quality is named as one of the social determinants of health in the US Department of Health and Human Services' Healthy People 2030; this transition puts vulnerable populations at even higher risk of widening health disparities. Specifically, individuals with limited English proficiency or those hesitant to seek care due to immigration status or financial barriers are less likely to access and use healthcare services. Hennepin County is uniquely positioned to bridge these gaps through strong communication and outreach. The change in funding, requirements (like more frequent re-certifications), and restrictions will require more transparent sharing of information.

### Recommendation: Culturally relevant information sharing

Develop a plan for accurate and timely information-sharing. Partner with community organizations for culturally appropriate messaging and accessible settings for information-sharing. Special attention to underrecognized populations like mixed immigration status families, those who no longer qualify for asylum/other protected status, and families whose children qualify but parents may lose coverage.

### Recommendation: Contingency plan development

Establish a contingency plan for residents at risk of losing coverage, including clear communication of alternatives and next steps.

**Recommendation: Re-enrollment support**

Expand support services to assist residents with Medicaid/Medicare re-enrollment, including navigation assistance, application support, and follow-up to prevent coverage gaps, collaborating with state initiatives to employ these resources in relevant spaces.

# Juvenile Justice

*The Juvenile Justice Committee is dedicated to prevention, education, and providing resources for justice-impacted youth. This year, the committee prioritized the expansion of accessible, high-quality support related to domestic violence and immigration. The committee also took a proactive approach to addressing future challenges, including the development of long-term rehabilitation facilities and gathering reliable, comprehensive data.*

*Chairs: Cedric Dildy, Erikka Ryan*

## **Domestic/intimate partner/teen dating violence resources**

In 2024, domestic violence accounted for 5% of juvenile prosecutions in Hennepin County, ranking among the top ten crime categories. It is projected to increase both in case volume and overall percentage of juvenile crime by 2026. These cases carry some of the highest rates of felony charges and re-offending, making domestic violence a significant entry point into the justice system for BIPOC youth.

Domestic violence is significantly underreported, with estimates suggesting that as many as 80% of cases go unreported. This underreporting may place domestic violence among the top five juvenile crimes. People of color are disproportionately less likely to report domestic or dating violence due to limited access to legal representation, housing support, financial resources, mental health services, and education.

Unlike other types of youth crimes that are more difficult to prevent, such as traffic violations, property damage, or credit card fraud, domestic violence can be significantly reduced through target education and prevention efforts. Both perpetrators and victims are often unaware of what constitutes domestic violence, the scope of legal consequences, and the resources available to support youth and their families.

The current domestic violence resource pages on the Hennepin County website lacks clarity and accessibility in explaining what domestic violence is, how to recognize its signs, and what legal steps and support options are available, particularly for youth. Both victims and advocates often find the language difficult to understand, with guidance that is insufficient and incomplete.

While the Hennepin County Court is responsible for filing orders of protection and handling convictions, Hennepin County has an essential role and responsibility in providing accessible, up-to-date resources.

Sources:

- Hennepin County Attorney's Office. 2025. "Data Dashboard." Hennepin County, Minnesota. 2025. <https://www.hennepinattorney.org/about/dashboard/data-dashboard>.
- Safe Haven: Shelter and Resource Center. 2025. "Facts and Figures." Safe Haven. March 16, 2025. <https://safehavenshelter.org/learn/educational-resources/domestic-violence/facts-and-figures/>.

## **Recommendation: Update and simplify domestic violence resources for youth and families**

Direct staff to make following changes and/or updates to the resources under the Domestic Abuse Service Center and/or be added as separate topic under the 'Prevention' section pages under the Hennepin County Attorney's website:

- Create graphics designed for a sixth grade reading level that include
  - A glossary of key domestic abuse language (ex: domestic, abuse, teen dating violence, intimate partner violence)
  - Warning signs to recognize abuse

- Legal terminology (ex: Orders for Protection/OFPs), and
- General 'know your rights' language for youth and families
- Include high level domestic abuse statistics pulled from county dashboards, including arrest and prosecution rates for youth
- Clarify the legal process by:
  - Using plain language when possible and including visuals to help explain the process
  - Outline what to expect throughout the legal process
  - Audit the current website and update broken links
- Add best practices for argument de-escalation, tailored to teens and youth

Currently, much of this information is buried in various drop downs and language that a teen, parent, or advocate may not be able to easily find or understand. Many of those experiencing domestic violence hesitate to file OFPs because they are worried about retaliation, safety, confidentiality and not knowing what will happen next.

REAC hopes updating these pages will make it more accessible for youth to understand and identify when they are experiencing relationship violence, clarify their legal rights, increase transparency in what the legal process may look like, and empower youth and families to utilize the Domestic Abuse Service Center resources.

## Youth immigration resources

Immigration concerns heavily relate to juveniles who are immigrants and children of immigrant parents. While several resources are identified in Hennepin County and the website concerning juveniles and some immigration support, which help young people with immigration and legal needs, there appears to be a gap around accessible, child-centered pathways to legal documentation, especially during emergencies such as the detention of a parent or guardian by ICE. While these services offer critical support, a gap exists in the ability to find resources that guarantee immediate, coordinated care for minors left without adult supervision. In such crisis situations, reliable guidance on who children should turn to for support, legal care, or reunification is unclear.

### **Recommendation: Expand immigration legal resources for youth on county website**

REAC recommends Hennepin County add a link to resources on the Hennepin County webpage, under Resources for Youth, in the 'Safety and legal help' section that include:

- How to seek legal support as a youth immigrant or child of an immigrant when a family is facing detention or deportation
- A 'know your rights' section for youth interacting with ICE or other federal agencies around immigration concerns
- Collaborate with the Office of Multicultural Services and Outreach and Community Supports to compile and publish on its website a list of community support partners, including community-based legal support providers that serve youth immigrants and immigrant families.
- Ensure accessibility for limited English proficient (LEP) speakers by simplifying language, offering translations, and providing a prominent website link to the Office of Multicultural Services and its language access resources.

REAC finds immigration resources for juveniles incredibly important and timely for this year's report. While we have included it in Juvenile Justice recommendations for this year, there are plans to expand support into its own committee for future reports. We urge you to consider minors left in vulnerable circumstances receive timely and compassionate legal care with pathways for reunification and legal representation.

## Juvenile treatment and rehabilitation

REAC met with Mary Moriarty and shared the difficulty with addressing the long challenges of Hennepin County losing its only long-term juvenile treatment/rehabilitation facility in 2021. Currently, all youth are sent out of county (ex: Anoka) or out of state. A significant number of studies show that BIPOC youth have more successful rehab and post rehab outcomes when they are geographically located close to support systems and family.

The state of Minnesota is optimistic about prioritizing person centered care and its results.

The [DHS website](#) states that Minnesota strives to make sure everyone who receives long term services can live in the most integrated setting possible.

Also, according to a [2019 NIH focus group study](#), families wanting to stay connected to their juvenile during incarceration is a top 6 concern of families and that family-based interventions are effective in addressing recidivism.

Sources:

- Lori.Miller. 2022. "Person-Centered Practices / Minnesota Department of Human Services." Minnesota Department of Human Services. 2022. <https://mn.gov/dhs/partners-and-providers/program-overviews/long-term-services-and-supports/person-centered-practices/>.
- Amani, Bitu, Norweeta G. Milburn, Susana Lopez, Angela Young-Brinn, Lourdes Castro, Alex Lee, and Eraka Bath. 2018. "Families and the Juvenile Justice System." *Family & Community Health* 41, no. 1: 55–63. <https://doi.org/10.1097/fch.0000000000000172>.

## Recommendation: Prioritize planning for a long-term youth rehabilitation space in Hennepin County

REAC recommends the county work toward opening a long term, not for profit, in-county facility appropriate in size and scope of county needs that is focused/named as a rehabilitation space.

Over the next year, we hope the county will explore and collect data on the impacts of out-of-county and out-of-state facilities, the benefits and resources needed to build a facility, and barriers to completing such a project. Data collection should be thorough and comprehensive and begin to address the following questions:

- How many juveniles have been sent out of Hennepin County since the closure in 2021?
- What are the re-offending rates of those in-state vs. out state?
- Which specific communities would benefit from this type of facility and what challenges might those communities, as well as Hennepin County residents in general, experience by this type of facility?
- What are the barriers that would prevent this type of facility being built and run?
- What funding is needed for this type of project?
- What could a realistic timeline look like for this project?
- What are current local facilities that this space could be modeled after?

REAC hopes that by collecting the data, the County will be ready to prioritize and advocate for a new rehabilitation space as emergency need, funding, or grant opportunities arise.



# Income

*The Income Committee aims to address income disparities, promote wealth building, and advocate for economic equity among residents. By focusing on income-related challenges faced by historically marginalized communities, the committee will collaborate with partners to develop strategies, recommend policies, and support community outreach. Through its work, the committee seeks to reduce income inequality and advance racial equity throughout Hennepin County.*

*Chair: Raquel Jarabek*

## **Recommendation: Publish results from the GBI Pilot**

Review & Publicize Data from the Guaranteed Basic Income (GBI) Pilot Program. As this program has concluded, it is important to share data and results with the public. Early findings and national research suggest that GBI programs can support financial stability, mental health, economic mobility, and cost efficiency. We recommend publishing the full evaluation results, including 6-, 12-, and 24-month survey data on financial security, housing stability, employment, and well-being. Results should also be disaggregated by race, gender, ZIP code, and income to better understand equity impacts and help guide future program planning. and income to assess equity impacts and guide the future of this program.

## **Recommendation: Engage independent evaluators for the GBI pilot results**

Continue partnerships like the one with The Improve Group to ensure rigorous, mixed-methods analysis and engage thorough independent evaluators. This will lead to better evaluation and more trustworthy results to aid in deciding about continuation of the program or restarting the program with changes.

## **Recommendation: Expand the GBI program**

Following full evaluation, consider expanding the program if results show clear benefits. Expansion could include serving more families, increasing funds per family, adding wraparound services, and extending the program's duration.

Source:

- "Results of Saint Paul Guaranteed Income Pilot Show Increased Employment, Improved Outlook | Saint Paul Minnesota." n.d. [www.stpaul.gov](http://www.stpaul.gov). <https://www.stpaul.gov/news/results-saint-paul-guaranteed-income-pilot-show-increased-employment-improved-outlook>.

## **Reparations research task force request**

A recommendation related to this same topic was requested in the report from 2024. This current set of recommendations for 2025 is more specific and detailed. The goal is to make progress and movement in the direction of establishing and documenting historical injustice to Black and African American people in Hennepin County. The task force or county commissioners could decide to expand the research into all people of color or specifically focus on descendants of formerly enslaved people and Indigenous people.

## **Recommendation: Establish the Reparations Research Task Force**

The establishment of a Reparations Research Task Force in Hennepin County is a necessary and courageous step toward acknowledging past harms and building a more equitable future.

REAC urges the County Board to act in alignment with its commitment to racial equity and disparity elimination. Many locations around the country are investing into the research of reparations and harm by multiple entities committed against different populations of color. Inspired by successful models in Saint

Paul, Evanston, and other municipalities, this task force would provide a foundation for informed, community-driven recommendations to address the enduring impacts of slavery, segregation, redlining, and systemic racism on Black and Indigenous communities in Hennepin County. In Minnesota, St. Paul is doing ongoing research into reparations, and Hennepin County has the opportunity to expand this work to a larger area and population on the county level, size, and scope.

Hennepin County, like many jurisdictions, has a documented history of racially discriminatory policies, including housing covenants, exclusionary zoning, and unequal access to public services. These policies have contributed to significant racial disparities in wealth, health, education, and housing that persist today. Residents and community leaders have increasingly called for reparative justice, especially in the wake of the racial reckoning following the murder of George Floyd.

#### **Recommendation: Conduct historical analysis and investigation into racial harm by the Reparations Research Task Force**

The Reparations Research Task Force should conduct a historical analysis and investigate the county's role in policies and practices that contributed to racial harm and partner with academic institutions and community historians to document local impacts.

This work has already been completed in housing through the Mapping Prejudice project, but additional areas need further exploration and analysis, including criminal justice, education, transportation and displacement, employment and labor discrimination, healthcare access, environmental justice, land use policies and property taxation, and cultural and historic erasure.

Source:

- "Covenants of Yesterday Still Haunt Families Today." 2016. Hennepin County Climate Action. 2016. <https://www.hennepin.us/en/disparity-reduction/stories/old-covenants>.

#### **Recommendation: Community engagement by the Reparations Research Task Force**

The Reparations Research Task Force should engage community voices, including members with lived experience of racial harm and representatives from Black, Indigenous, and other communities of color, and host public forums and listening sessions to gather input and build trust.

#### **Recommendation: Review reparations best practices by the Reparations Research Task Force**

The Reparations Research Task Force should focus on identifying best practices from other cities (Saint Paul, Evanston, Asheville, and California's state task force) and frameworks, such as the ARC model, to guide the development of policies including housing restitution, educational investment, economic development, and direct compensation.

Sources:

- Bram Wispelwey, Michelle E Morse, Zeyu Li, Cassandra Georges, Lauren A Eberly, Artair Rogers, Michael Wilson, et al. 2025. "A Healing ARC for Institutional Trustworthiness: Evaluating a Clinical Decision Support System to Redress Racial Inequities." *NEJM Catalyst* 6, no. 7 (June). <https://doi.org/10.1056/cat.25.0104>.

#### **Recommendation: County Action Report regarding support of Indigenous people**

The Racial Equity Advisory Council recommends that Hennepin County develop and publish a single, accessible County Action Report to advance meaningful support for Indigenous communities, building upon the Land and Water Acknowledgment adopted in 2022.

This report should:

- Outline specific commitments, timelines, and measurable goals for strengthening relationships with Indigenous communities.
- Demonstrate commitment by expanding current efforts—such as the Tribal Flag Lending Library and Native American Heritage Month recognition—into a broader, transparent, and accountable framework that ensures long-term engagement with Indigenous communities.

# Education

*The Education Committee aims to address educational disparities and promote equitable learning opportunities for all students in Hennepin County. By focusing on educational challenges faced by historically marginalized communities, including achievement gaps, disciplinary disparities, and access to quality educational resources, the committee will develop recommendations that advance educational equity. Through its work, the committee seeks to eliminate racial disparities in educational outcomes and ensure that all students have the opportunity to succeed academically throughout Hennepin County.*

*Chair: Natalie Kirk*

REAC provides education domain recommendations across 3 areas:

1. Education Collaboration Task Force
2. Educational professional development
3. Community engagement on education

## 1.) Education Collaboration Task Force

Getting school districts to work together is critical to decreasing racial disparities across a county. This task of decreasing racial disparities in education cannot be accomplished by school districts alone. The county can bring together school districts to work effectively to counteract racial disparities in our educational system. This work by the county is needed now more than ever with the decreasing federal involvement of the Department of Education.

### **Recommendation: Education Collaboration Task Force**

Create a countywide Education Collaboration Task Force that includes representatives from each school district inviting school board members or their representatives, community organizations, parents, and students. This task force should host regular forums or summits to share best practices, data, and strategies for reducing racial disparities in education. The county can bring together school districts to work for effectively to counteract racial disparities in our educational system. This work by the county is needed now more than ever with the decreasing federal involvement of the Department of Education.

## 2.) Educational professional development

Due to the variety in school districts within Hennepin County, only some of the school districts currently provide or give equal access affordable and timely training related to anti-racism, culturally responsive teaching, and implicit bias.

If the county were to provide this training, then all K-12 educators and administrators would have access to culturally appropriate training.

### **Recommendation: Invest in equity training to reduce educational disparities**

REAC recommends that Hennepin County provide training on anti-racism, culturally responsive teaching, and implicit bias for K-12 educators and administrators across school districts that fulfills professional development requirements.

Educational disparities significantly contribute to broader racial inequities throughout Hennepin County, making equity-focused professional development for educators a critical component of the county's strategy to reduce disparities. When educators lack training in anti-racism, culturally responsive teaching,

and implicit bias awareness, these gaps perpetuate achievement disparities, disproportionate disciplinary actions, and unequal educational opportunities.

### **3.) Community engagement on education**

Community engagement and additional educational programs will empower families and students of color through leadership development, advocacy training, and meaningful participation in educational decision-making processes.

#### **Recommendation: Provide programming and resources for families to navigate and advocate in education**

Provide programming and resources for community engagement and educational programs for parents and caregivers that include navigating educational systems, advocating effectively for school improvements, understanding school choice options, and accessing college preparation resources including application processes and funding opportunities.

For budgetary effectiveness, the county should prioritize offering education programs in school districts and zip codes experiencing the most significant educational racial disparities, ensuring that families most impacted by inequities receive targeted support.

# Housing

*The Housing Committee's mission is to collect and analyze housing-related information from diverse sources and propose solutions to the Commissioners to address and alleviate housing disparities.*

*Chair: Taiwo Giwa*

## **Advancing housing equity and wealth-building for communities impacted by historical injustice**

Hennepin County has started making strides in acknowledging and addressing racial disparities within housing. However, the legacy of racially discriminatory housing policies—such as redlining, exclusionary zoning, and unequal access to credit—continues to specifically impact Black, Indigenous, and other People of Color in Minnesota and Hennepin County specifically.

Federal, state, and county housing policies have systematically excluded communities of People of Color from homeownership and wealth-building opportunities. These policies have led to significant racial gaps in homeownership, housing stability, and generational wealth. The state government of Minnesota documents, "While 77% of white/non-Latinx households own their homes, only 51% of all households of color own their homes. For Black households, the rate is 32%." Indigenous communities also face disproportionately high rates of housing instability and homelessness.

Sources:

- Minnesota Housing. 2021. "Diversity, Equity & Inclusion." Mnhousing.gov. 2021. <https://www.mnhousing.gov/about-us/equity-.html>.

### **Recommendation: Increase housing reparations**

Increase housing reparations through down payment grants, housing revitalization grants, government subsidized mortgages with low interest and little to no down payment and include formal apologies for historical injustice.

### **Recommendation: Apply the Racial Equity Impact Tool**

Apply the Racial Equity Impact Tool to all housing-related decisions to assess and mitigate unintended consequences.

### **Recommendation: Revise eligibility criteria for housing assistance programs**

Revise Eligibility Criteria for housing assistance programs to prioritize people in zip codes with lower home ownership, those who are the descendants of enslaved people, anyone who claims English as their second language, Indigenous People or Native Americans, adults with a close relative who is or was incarcerated, and anyone who is a single parent, along with those from low income households and first generation homebuyers.

Prioritizing people from the groups listed above includes people of all races and follows federal guidelines. The people groups mentioned above also include higher percentages of people of color as compared to the percentage of people of color in the total American population.

Sources:

- Bram Wispelwey, Michelle E Morse, Zeyu Li, Cassandra Georges, Lauren A Eberly, Artair Rogers, Michael Wilson, et al. 2025. "A Healing ARC for Institutional Trustworthiness: Evaluating a Clinical



Decision Support System to Redress Racial Inequities." *NEJM Catalyst* 6, no. 7 (June). <https://doi.org/10.1056/cat.25.0104>.

- Gowder, Paul. 2019. "Benefits for Native Americans." PowWows.com - Native American Pow Wows. August 7, 2019. <https://www.powwows.com/benefits-for-native-americans/>.
- Hennepin County. 2016. "Covenants of Yesterday Still Haunt Families Today." Hennepin County Climate Action. 2016. <https://www.hennepin.us/en/disparity-reduction/stories/old-covenants>.
- Hermann, Alexander . 2023. "In Nearly Every State, People of Color Are Less Likely to Own Homes Compared to White Households | Joint Center for Housing Studies." [Www.jchs.harvard.edu](http://www.jchs.harvard.edu). February 8, 2023. <https://www.jchs.harvard.edu/blog/nearly-every-state-people-color-are-less-likely-own-homes-compared-white-households>.
- Minnesota Housing. 2021. "Diversity, Equity & Inclusion." Mnhousing.gov. 2021. <https://www.mnhousing.gov/about-us/equity-.html>.

### Estimated quantitative risk to Hennepin County housing due to federal cuts

Program / funding source	Cut or risk	Estimated impact
HOME Investment Partnerships Program	\$1.5M eliminated	Loss of ~114 housing units (based on leverage formula)
Community Development Block Grant (CDBG)	\$175K reduction from \$2.92M	Lower neighborhood development & rehab funds
Housing Choice Vouchers	~5% leasing drop	~725 households lose assistance
Emergency Housing Vouchers (EHV)	Potential lapse in funding	~464 households lose assistance
Homeless System (MN-500 CoC)	\$17.4–\$17.9M annual funding at risk	Stress on Rapid Re-Housing, Permanent Supportive Housing, Coordinated Entry, and shelters

### Supplementing HOME and CDBG Funds via the HCHRA Levy and AHIF expansion

The federal FY26 budget proposal eliminates the HOME Investment Partnerships Program and reduces Community Development Block Grant (CDBG) funding. For Hennepin County, this represents a loss of \$1.7 million annually, including \$1.5 million in HOME funds—26% of the County's HUD entitlement resources. Without action, affordable housing production and rehabilitation pipelines will stall, undermining five-year housing goals.

#### **Recommendation: Backfill federal cuts by expanding HCHRA levy and AHIF**

Hennepin County should increase the Hennepin County Housing and Redevelopment Authority (HCHRA) levy and expand the Affordable Housing Incentive Fund (AHIF) to replace lost federal funds. This approach

is fully within the Commissioner's authority and will sustain the pipeline of deeply affordable housing units. Acting in FY26 will prevent costly multi-year project delays.

### **Eviction prevention and legal aid stabilization fund**

Reductions in federal funding for legal aid, fair housing, and housing voucher support will increase eviction risks for renters across Hennepin County. Prevention costs are substantially lower than shelter and homelessness response, and eviction filings are a leading indicator of household instability.

#### **Recommendation: Invest in eviction prevention to keep families stably housed**

Hennepin County should establish a \$2 million dollar eviction prevention and legal aid stabilization fund to provide rental assistance, mediation, and legal representation for households at risk of eviction. This fund would expand on existing county contracts for emergency assistance and legal aid services, ensuring families remain stably housed and reducing downstream costs to health, human services, and corrections.

Sources:

- Arriaga , Xavier , and Saumya Mutatkar. 2025. Review of Senate Advances FY26 Housing and Community Development Spending Proposals. Enterprise Community. July 30, 2025. <https://www.enterprisecommunity.org/blog/senate-advances-fy26-housing-and-community-development-spending-proposals>.
- Hennepin County Board of Commissioners, Submission of HUD 2025–2029 Consolidated Plan, Resolution 25-0192 (May 20, 2025).
- U.S. Department of Housing and Urban Development (HUD). 2023. Minnesota Minneapolis/Hennepin County CoC (MN-500) FY 2023 CoC Awards by Component. Washington, DC: U.S. Department of Housing and Urban Development. [https://files.hudexchange.info/reports/published/CoC\\_Dash\\_CoC\\_MN-500-2023\\_MN\\_2023.pdf](https://files.hudexchange.info/reports/published/CoC_Dash_CoC_MN-500-2023_MN_2023.pdf)

### **Emergency planning and contingency strategy for housing stability**

Federal and state housing policy changes, coupled with the expiration of pandemic-era aid, pose a significant threat to housing stability in Hennepin County. Looming federal cuts, depleted emergency resources, and the termination of Housing Stabilization Services (HSS) due to widespread fraud have created a critical challenge that, without proactive and coordinated action, could leave thousands of vulnerable residents—including low-income families, seniors, and people with disabilities—at heightened risk of eviction and homelessness.

#### **Recommendation: Strengthen housing stability through emergency funds, program reform, and development**

To address these pressing threats, Hennepin County should adopt a three-pronged contingency strategy:

1. Establish a flexible emergency housing fund using local resources such as Metro Sales Tax revenues or ARPA reserves would provide rapid rental assistance and support urgent public housing repairs.
2. Advocate for a redesigned HSS program that balances fraud prevention with accessibility, while exploring a county-level pilot or bridge initiative to fill service gaps.
3. Accelerate the development of deeply affordable and permanent supportive housing, in partnership with nonprofit developers and leveraging state bonding, will strengthen long-term housing stability and reduce reliance on unpredictable federal funding streams.

By combining immediate relief measures with systemic investments, Hennepin County can mitigate the risk of displacement today while building a more resilient, sustainable housing infrastructure for the future.

Sources:

- Minnesota Department of Human Services. 2025. "DHS moves to terminate Housing Stabilization Services program." Mn.gov. August 1, 2025. <https://mn.gov/dhs/media/news/>.
- Netter, Dan. 2025. "Report Looks at Minnesota Impact of Housing Aid Cuts." Finance & Commerce. Finance & Commerce. July 10, 2025. <https://finance-commerce.com/2025/07/minnesota-housing-groups-oppose-rental-aid-cuts/>.
- Hennepin County. 2025. "Hennepin County, Minnesota - Search Agenda Items." Legistar.com. 2025. <https://hennepinmn.legistar.com/Legislation.aspx>. (File #24-0490)
- Coolican, J Patrick. 2025. "State Shuts down \$107 Million Housing Stabilization Program, Citing Fraud Minnesota Reformer." Minnesota Reformer. August 2, 2025. <https://minnesotareformer.com/briefs/state-shuts-down-100-million-housing-stabilization-program-citing-fraud/>.
- MN Department of Human Services. 2025. "DHS Moves to Terminate Housing Stabilization Services Program." Mn.gov. August 1, 2025. <https://mn.gov/dhs/media/news/#/detail/appld/1/id/700501>.

## Rent to Own Program: Pathways to homeownership in Hennepin County

Hennepin County and the broader Twin Cities region have several effective programs aimed at promoting affordable housing and homeownership. However, none are designed as a direct, county-administered rent-to-own model. The current system relies on a combination of affordable housing, home buying education and traditional homebuyer down payment assistance.

### **Recommendation: Create safe, equitable on-ramps to homeownership for disparity-impacted communities**

Direct Hennepin County to launch a Lease-Purchase Pilot Program spanning 24–36 months and serving 25–50 homes across suburban and urban neighborhoods. The pilot would allow residents to lease homes for two to three years while building rent credits toward a down payment. At the end of the lease term, participants could transition into ownership by combining these credits with the County's Homeownership Assistance Fund, affordable mortgage options, or HCV Homeownership where available.

The program can be implemented through partnerships with Community Land Trusts and nonprofits such as NeighborWorks, adapting proven models like Your Pathway and Coldwell Banker Premier Move, while embedding homebuyer counseling, financial coaching, and consumer protections such as "do not exceed" home price and interest rates to keep families within a reasonable debt to income ratio.

Sources:

- City of Minneapolis. 2025. "Owning a Home." Minneapolis.mn.gov. 2025. <https://www.minneapolis.mn.gov/resident-services/property-housing/housing/owning/>.
- Hennepin County. 2016. "Covenants of Yesterday Still Haunt Families Today." Hennepin County Climate Action. 2016. <https://www.hennepin.us/en/disparity-reduction/stories/old-covenants>.
- ———. 2024a. "Homeownership Assistance Fund | Hennepin County." Hennepin.us. 2024. <https://www.hennepin.us/business/work-with-henn-co/homeownership-assistance-fund>.

- ———. 2024b. "Housing Programs." Hennepin County Climate Action. 2024. <https://www.hennepin.us/en/housing/housing-programs>.
- HUD. 2021. "HCV Homeownership Program | HUD.gov / U.S. Department of Housing and Urban Development (HUD)." Hud.gov. 2021. <https://www.hud.gov/helping-americans/public-indian-housing-hcv-homeownership>.
- The Hub. 2025. "DB101 Minnesota - Housing: Homeownership." Db101.org. 2025. [https://mn.db101.org/mn/programs/income\\_support/housing/program2c.htm](https://mn.db101.org/mn/programs/income_support/housing/program2c.htm).

## Medication-assisted group homes for addiction recovery

Hennepin County provides outpatient Medication-Assisted Treatment (MAT) through clinics like Hennepin Healthcare's Addiction Medicine Clinic and NorthPoint. Residential programs such as RS EDEN, Transformation House, and Wayside Recovery include MAT. However, there is no dedicated housing that combines stable, long-term group living with on-site MAT, leaving individuals in recovery with limited options for both stable housing and medication support. Without integrated group homes, residents risk disrupted care, relapse, and housing instability.

### **Recommendation: Pilot MAT-Integrated group homes to address addiction and housing stability**

We recommend that the Hennepin County Board of Commissioners direct staff to develop and fund a pilot program for Medication-Assisted Treatment (MAT)-integrated group homes. This should include:

1. Identifying 1–2 pilot sites by partnering housing providers (e.g., Housing Support, AHIF-funded developments) with existing MAT providers (Hennepin Healthcare Addiction Medicine Clinic, NorthPoint Health & Wellness Center).
2. Requiring staff to return with an implementation plan within 12 months that includes:
  - a. Budget framework
  - b. Partnership structure
  - c. Metrics for evaluating outcomes (e.g., housing stability, treatment adherence, reduced ER utilization, overdose prevention).

#### Sources:

- Hennepin Healthcare. 2025. "Addiction Medicine Program." <https://www.hennepinhealthcare.org/specialty/addiction-medicine-program/>.
- Hennepin County. 2025. "Mental Health and Substance Use Services." <https://www.hennepin.us/en/residents/health-medical/mental-health-substance-use>.
- RS EDEN. 2025. "Treatment for Adults." <https://www.rseden.org/treatment-adults-all-genders>.
- Transformation House. 2025. "Programs." <https://transformationhouse.com/>.
- Wayside Recovery Center. 2025. "Services." <https://www.waysiderecovery.org/services/>

# HENNEPIN COUNTY

MINNESOTA

300 South Sixth Street  
Minneapolis, MN  
55487-0240

## Board Action Request

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**TMP-25-0939**

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**Item Description:**

October 21, 2025 Meeting Minutes

# HENNEPIN COUNTY

## MINNESOTA

### COMMITTEE MINUTES

#### ADMINISTRATION, OPERATIONS AND BUDGET COMMITTEE

TUESDAY, OCTOBER 21, 2025  
1:30 PM

Chair: Debbie Goettel, District 5  
Vice Chair: Heather Edelson, District 6  
Members: Jeff Lunde, District 1  
Irene Fernando, District 2  
Marion Greene, District 3  
Angela Conley, District 4  
Kevin Anderson, District 7

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Commissioner Debbie Goettel, Chair, called the meeting of the Administration, Operations and Budget Committee for Tuesday, October 21, 2025 to order at 1:31 p.m.

**Present:** Commissioner Irene Fernando, Commissioner Marion Greene, Commissioner Angela Conley, Commissioner Debbie Goettel, Commissioner Heather Edelson, Commissioner Jeff Lunde and Commissioner Kevin Anderson

#### 1. Minutes from Previous Meeting

1.A. September 30, 2025 Meeting Minutes

#### APPROVE

**Commissioner Irene Fernando moved, seconded by Commissioner Angela Conley, to approve the Minutes.**

**Aye:** Commissioner Fernando, Commissioner Greene, Commissioner Conley, Commissioner Goettel, Commissioner Edelson, Commissioner Lunde and Commissioner Anderson

#### 2. New Business

##### Routine Items

2.A. [25-0392](#)

Agmt PR00007834 between Hennepin County and NorthPoint Health & Wellness to provide continued Career Pathways to Healthcare for Youth (CPHY), for youth and young adults of color ages 11-24, to high-demand healthcare careers; 01/01/26 - 12/31/26, NTE \$100,000

#### CONSENT

**Commissioner Irene Fernando moved, seconded by Commissioner Heather Edelson, to approve the Resolution.**



**Aye:** Commissioner Fernando, Commissioner Greene, Commissioner Conley, Commissioner Goettel, Commissioner Edelson, Commissioner Lunde and Commissioner Anderson

2.B. [25-0393](#)

Amd 1 to Agmt HS00001928 with American Indian OIC for continued employment and training services to Hennepin County residents who face barriers to employment and economic self-sufficiency and are on public assistance, ext end date to 12/31/26 and incr the NTE by \$250,000 for a new total NTE of \$500,000

**CONSENT**

**Commissioner Irene Fernando moved, seconded by Commissioner Heather Edelson, to approve the Resolution.**

**Aye:** Commissioner Fernando, Commissioner Greene, Commissioner Conley, Commissioner Goettel, Commissioner Edelson, Commissioner Lunde and Commissioner Anderson

2.C. [25-0394](#)

Amd 6 to Agmt PR00003112 with Hive Blaine, LLC for the provision of academic tutoring services, 01/01/21-12/31/26, incr NTE by \$678,322 for a new total NTE of \$3,345,322

**CONSENT**

**Commissioner Irene Fernando moved, seconded by Commissioner Heather Edelson, to approve the Resolution.**

**Aye:** Commissioner Fernando, Commissioner Greene, Commissioner Conley, Commissioner Goettel, Commissioner Edelson, Commissioner Lunde and Commissioner Anderson

**Items for Discussion and Action**

2.D. [25-0395](#)

Dedication of a tree in memory of Speaker Emerita of the Minnesota House of Representatives Melissa Hortman - offered by Commissioners Conley and Lunde

**CONSENT**

**Commissioner Angela Conley moved, seconded by Commissioner Jeff Lunde, to approve the Resolution.**

**Aye:** Commissioner Fernando, Commissioner Greene, Commissioner Conley, Commissioner Goettel, Commissioner Edelson, Commissioner Lunde and Commissioner Anderson

There being no further business, the Administration, Operations and Budget Committee for Tuesday, October 21, 2025 was declared adjourned at 2:12 p.m.

Sheri Selton  
Deputy Clerk to the County Board

# HENNEPIN COUNTY

## MINNESOTA

300 South Sixth Street  
Minneapolis, MN  
55487-0240

### Board Action Request

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**25-0425**

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#### **Item Description:**

Amd 2 to Agmt PR00001618 with MN Safety Council to provide occupational safety and health training and consulting at the direction of the County, ext end date to 12/31/28, incr NTE by \$100,000 for a new total NTE of \$200,000

#### **Resolution:**

BE IT RESOLVED, that Amendment 2 to Agreement PR00001618 with Minnesota Safety Council to provide occupational safety and health training and consulting at the direction of the County, extending the contract through December 31, 2028 and increasing the not to exceed amount by \$100,000 for a new total not to exceed amount of \$200,000 be approved; that the Chair of the Board be authorized to sign the Amendment on behalf of the County; and that the Controller be authorized to disburse the funds as directed.

#### **Background:**

The Minnesota Safety Council has been a longstanding, valued partner in delivering essential safety and health training, resources, and consultation services to Hennepin County. Its comprehensive offerings play a critical role in helping employees maintain regulatory compliance, improve workplace safety, and reduce the risk of incidents and injuries.

The Human Resources Workplace Safety Unit oversees the County's employee driver safety program. This amendment continues support of this program, which promotes safe driving behaviors and ensures compliance through structured defensive driving instruction. It will fund both initial and remedial courses for approximately 3,000 employees authorized to drive on behalf of the County.

The Council provides in-person training on more than 50 safety and health topics at its facility and offers access to over 100 online programs. These resources help the County meet applicable regulatory requirements. Additionally, the Council's First Aid/CPR/AED training fulfills OSHA certification standards for employees whose job duties require this credential.

All County employees are members and receive discounted access to safety and health training programs.

**Recommendation from County Administrator:** Recommend Approval

# HENNEPIN COUNTY

## MINNESOTA

300 South Sixth Street  
Minneapolis, MN  
55487-0240

### Board Action Request

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**25-0426**

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#### **Item Description:**

Amd 4 to Agmt PR00004679 with OptumRx, the county's self-insured pharmacy benefit plan's third-party administrator, to include diabetes management solution services and allow data sharing for required Section 111 reporting

#### **Resolution:**

BE IT RESOLVED, that Amendment 4 to Agreement PR00004679 with OptumRx, who serves as the third party administrator of the county's self-insured pharmacy benefit plan, to include services for Diabetes Management Program at a cost of \$195 per counseled member plus \$.08 per member per month; and that Optum Rx will support Section 111 reporting by submitting the required Hennepin County data as set forth at no cost, be approved; that the Chair of the Board be authorized to sign the Amendment on behalf of the county; and, that the Controller be authorized to disburse funds as directed.

#### **Background:**

The current diabetes management program is administered by a separate vendor. To adopt a more holistic approach to member health and achieve cost savings for the county, it is advisable to contract this service with the health plan's existing pharmacy benefit manager.

Eligible members will receive complimentary blood glucose meters and testing supplies, continuous monitoring, and provider engagement to address gaps in care. Additionally, they will benefit from pharmacist-led counseling sessions and personalized action plans.

Section 111 of the Medicare, Medicaid, and SCHIP Extension Act of 2007 requires certain insurers and self-insured entities to report information to the Centers for Medicare & Medicaid Services (CMS) about Medicare beneficiaries who are covered under their plans or receive payments.

The purpose of Section 111 reporting is to help CMS determine when Medicare should be the secondary payer, ensuring that other applicable insurance pays first.

For Hennepin County, OptumRx will be responsible for this reporting. They are designated as the Responsible Reporting Entity (RRE) and will manage the technical and compliance aspects of submitting required data to CMS.

**Recommendation from County Administrator:** Recommend Approval

# HENNEPIN COUNTY

## MINNESOTA

300 South Sixth Street  
Minneapolis, MN  
55487-0240

### Board Action Request

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**25-0427**

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#### **Item Description:**

Agmt PR00007650 with Deer Oaks EAP Services, LLC dba AllOne Health, for the provision of employee assistance program services for Hennepin County employees and their household members, 01/01/26-12/31/28, NTE \$415,000

#### **Resolution:**

BE IT RESOLVED, that Agreement PR00007650 with AllOne Health, for the provision of employee assistance program services during the period January 1, 2026 through December 31, 2028, in an amount not to exceed \$415,000 be approved; that the Chair of the Board be authorized to sign the Agreement on behalf of the County; and, that the Controller be authorized to disburse funds as directed.

#### **Background:**

In February 2025, the Human Resources department issued a Request for Proposal (RFP) for employee assistance program services, receiving seven proposals.

Following review and evaluation, staff recommends that the EAP contract be awarded to AllOne Health. The proposal was highly rated by the panel and is recommended for the following reasons:

- Positive customer service statistics and hours availability
- Rate guarantee provided for 3-year contract term
- Robust program offerings for employees and their household

AllOne Health is currently providing services that meet and exceed performance expectations.

- Engagement: 5.37% annualized EAP utilization rate (based on service period 1/1/2025 to 6/30/2025); 13.05% including member portal visits
- Crisis support impact: Positive feedback on critical incident support and debriefing sessions, fostering recovery and resilience after difficult events
- Workforce well-being: EAP counseling, work/life, legal and financial services help reduce stress, improve resilience, and support retention

**Recommendation from County Administrator:** Recommend Approval

# HENNEPIN COUNTY

## MINNESOTA

300 South Sixth Street  
Minneapolis, MN  
55487-0240

### Board Action Request

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**25-0428**

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#### **Item Description:**

Agmt PR00007804 with Lutheran Social Service of Minnesota for the provision of financial counseling and financial wellness educational services for Hennepin County employees and their immediate household members, 01/01/26-12/31/30, NTE \$350,000

#### **Resolution:**

BE IT RESOLVED, that Agreement PR00007804 with Lutheran Social Service of Minnesota for the provision of financial counseling and financial wellness educational services during the period January 1, 2026 through December 31, 2030, in an amount not to exceed \$350,000 be approved; that the Chair of the Board be authorized to sign the agreement on behalf of the County; and that the Controller be authorized to disburse funds as directed.

#### **Background:**

Financial wellness is a vital component of Hennepin County's Total Rewards strategy and a key contributor to employee stability, engagement, and overall well-being.

Through this agreement, certified financial counselors with Lutheran Social Service (LSS) of Minnesota will provide the following services to Hennepin County employees and their immediate household members:

- Up to six (6) financial counseling sessions per year, at no cost. Topics may include debt and budget counseling, student loan repayment, reverse mortgage counseling, pre-purchase counseling, and foreclosure prevention.
- Up to twelve (12) financial education workshops annually, covering a range of personal finance topics.
- A dedicated phone line for Hennepin County employees to access services. Counseling is available in person or by phone, with virtual options for debt, credit, and budget counseling.
- Access to a debt management plan, for those who choose to enroll.

Offering accessible financial education, counseling, and tools helps reduce disparities in financial knowledge and empowers all employees-regardless of background or income-to make informed financial decisions, manage daily expenses, plan for future goals, and navigate unexpected financial challenges with greater confidence.

**Recommendation from County Administrator:** Recommend Approval

### Board Action Request

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**25-0429**

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**Item Description:**

Negotiate Agmt PR00007345 with EyeMed Vision Care, LLC for the provision of voluntary vision insurance services, 01/01/26-12/31/28

**Resolution:**

BE IT RESOLVED, that the Hennepin County Board of Commissioners delegates authority to the County Administrator to negotiate Agreement PR00007345 with EyeMed Vision Care, LLC, for the provision of a voluntary, employee paid vision plan for Hennepin County employees during the period January 1, 2026 through December 31, 2028; that following review and approval by the County Attorney's Office the Chair of the Board be authorized to sign the agreement on behalf of the county; and that the Controller be authorized to disburse funds as directed.

**Background:**

On February 25, 2025, Human Resources released a Request For Proposal (RFP) for voluntary vision insurance services. After thorough review and evaluation, Human Resources recommends awarding the contract to EyeMed Vision Care, LLC. As a result of the RFP process, vision premiums will decrease in 2026 compared to current rates and employees will see no change of vendor, plan components or network.

As of May 2025, the vision plan has 6,796 employee subscribers and 13,063 total members.

**Recommendation from County Administrator:** Recommend Approval



### Board Action Request

25-0430

#### Item Description:

Authorize the issuance and sale of one or more tax-exempt multifamily housing revenue bonds by the Hennepin County Housing and Redevelopment Authority for an affordable housing preservation project at 3400 Parklawn Ave and 5010 Summit Ave in Edina

#### Resolution:

APPROVING THE ISSUANCE OF THE MULTIFAMILY HOUSING REVENUE BONDS (SOUTH HAVEN AND SUMMIT POINT APARTMENTS PROJECT) SERIES 2025, BY THE HENNEPIN COUNTY HOUSING AND REDEVELOPMENT AUTHORITY UNDER MINNESOTA STATUTES, CHAPTER 462C, AS AMENDED, TO FINANCE MULTIFAMILY HOUSING DEVELOPMENTS LOCATED WITHIN HENNEPIN COUNTY

WHEREAS, under the provisions of Minnesota Statutes, Chapter 462C, as amended (the "Act"), cities are authorized to finance multifamily housing developments through the issuance and sale of revenue obligations payable exclusively from the revenues of the multifamily housing development; and

WHEREAS, among the purposes authorized by the Act, proceeds derived from the sale of revenue obligations issued under the terms of the Act may be applied to make a loan to finance the acquisition and preparation of a site and the construction of a new, or the acquisition and rehabilitation of an existing, multifamily housing development, and in the making of loans to finance multifamily housing developments and the issuance of revenue obligations, the city may exercise any of the powers the Minnesota Housing Finance Agency may exercise under Minnesota Statutes, Chapter 462A, as amended, without limitation, under the provisions of Minnesota Statutes, Chapter 475, as amended; and

WHEREAS, for purposes of the Act, the term "city" is defined to include a county housing and redevelopment authority created by special law or authorized by its county to exercise its powers pursuant to Minnesota Statutes, Section 469.004; and

WHEREAS, the Hennepin County Housing and Redevelopment Authority (the "Issuer" or "HRA") is a housing and redevelopment authority and a public body corporate and politic duly organized and existing under the constitution and laws of the State of Minnesota, created in Hennepin County (the "County") pursuant to Minnesota Statutes, Section 383B.77 to exercise all the powers and duties of a housing and redevelopment authority under Minnesota Statutes, Sections 469.001 to 469.047; and

WHEREAS, at the request of CB South Haven Summit Point Limited Partnership, a Minnesota limited partnership (together with its affiliates or assigns, the "Borrower"), the Issuer proposes to issue its Multifamily Housing Revenue Bonds (South Haven and Summit Point Apartments Project) Series 2025 (the "Bonds") in an aggregate principal amount not to exceed \$22,000,000; and

WHEREAS, the Issuer will apply the proceeds derived from the sale of the Bonds to fund a loan to the Borrower (the "Loan"), pursuant to the terms of a Loan Agreement, dated as of December 1, 2025 (the "Loan Agreement"), by and between the Issuer and the Borrower; and

WHEREAS, the Borrower will apply the proceeds of the Loan to finance the acquisition, rehabilitation, and

equipping of (i) an existing 100-unit multifamily rental housing development and facilities functionally related and subordinate thereto, located at or about 3400 Parklawn Avenue in the City of Edina, Minnesota, known as South Haven, and (ii) an existing 29-unit multifamily rental housing development and facilities functionally related and subordinate thereto, located at or about 5010 Summit Avenue in the City of Edina, Minnesota, known as Summit Point (together, the “Project”); and

WHEREAS, a notice of public hearing was published in *Finance and Commerce*, the official newspaper of the Issuer, on September 6, 2025, and in the *Star Tribune*, a newspaper of general circulation in the County, on September 9, 2025; and

WHEREAS, the notice stated the time and place of the public hearing, that it would be held in person and via telephone and other electronic means and accessible to the residents of the County by calling a toll-free telephone number, a general description of the Project, the address of the site of the Project, the initial operator of the Project, and the maximum aggregate principal amount of tax-exempt obligations to be issued to finance the Project; and

WHEREAS, in accordance with the Act, a Program for a Multifamily Housing Development (the “Housing Program”) was prepared on behalf of the Issuer with respect to the Project and submitted to Metropolitan Council on or before the day on which notice of the public hearing was published in a newspaper circulating generally in the County; and

WHEREAS, a public hearing was held before the Board of Commissioners of the Issuer (the “HRA Board”) with respect to the Housing Program and the issuance of the Bonds on September 25, 2025, and a reasonable opportunity was provided at the public hearing for interested individuals to express their views orally or in writing; and

WHEREAS, such public hearing was conducted in person and via telephone and other electronic means as allowed under Minnesota Statutes, Section 13D.021, as amended, and Revenue Procedure 2022-20, issued by the Internal Revenue Service on March 18, 2022; and

WHEREAS, the Bonds are proposed to be issued as “exempt facility bonds” the interest on which is not includable in gross income for federal income tax purposes under Sections 103 and 141(e)(1)(A) of the Internal Revenue Code of 1986, as amended (the “Code”); and

WHEREAS, under Section 146 of the Code, the Issuer must receive an allocation of the bonding authority of the State of Minnesota in order to issue multifamily housing revenue obligations the interest on which is excludable from gross income for federal income tax purposes under Sections 141(e)(1)(A), 142(a)(7), and 142(d) of the Code, and an application for such an allocation must be made pursuant to the requirements of Minnesota Statutes, Chapter 474A (the “Allocation Act”); and

WHEREAS, in accordance with the authority granted under a resolution adopted by the HRA Board on June 24, 2025, the Issuer, in cooperation with the Borrower, submitted applications to MMB for allocations of bonding authority for South Haven and Summit Point pursuant to Section 146 of the Code and the requirements of the Allocation Act; and

WHEREAS, the Issuer received from MMB: with respect to South Haven, Certificate of Allocation No. 507, dated July 7, 2025, allocating bonding authority of the State of Minnesota to the Issuer in the amount of \$15,772,903; and with respect to Summit Point, Certificate of Allocation No. 508, dated July 7, 2025, allocating bonding authority of the State of Minnesota to the Issuer in the amount of \$4,773,601, all pursuant to the Allocation Act; and

WHEREAS, the Borrower has requested that the Issuer issue, sell, and deliver the Bonds, in one or more

series of taxable or tax-exempt revenue obligations, in accordance with the terms and conditions of the Housing Act to finance the capital costs of the Project, in an original aggregate principal amount not to exceed \$20,546,504, or in such greater amount as may hereafter be additionally allocated by MMB to the Issuer for this Project, provided that the aggregate principal amount shall not exceed \$22,000,000; and

WHEREAS, upon the completion of the construction phase of the Project and the completion of certain other conditions set forth in the following documents to be entered into in connection with the issuance of the Bonds (the "Bond Documents"), the Bonds are expected to be exchanged for a tax-exempt Governmental Note, in an equal amount, subject to partial prepayment; and

WHEREAS, under the terms of Section 147(f) of the Code, private activity bonds (such as the Bonds and Governmental Note) will not be qualified bonds the interest on which is excludable from gross income for federal income tax purposes unless the issuance of the bonds has been approved by the applicable elected representative of the governmental unit which issued the bonds or on behalf of which the bonds were issued after a public hearing following reasonable public notice; and

WHEREAS, the applicable elected representative of a governmental unit means its elected legislative body or its chief elected executive office; if a governmental unit has no applicable elected representative then the applicable elected representative of such governmental unit is deemed to be the applicable elected representative of the next higher governmental unit from which the governmental unit derives its authority by: (i) the enactment of a specific law by or under which the governmental unit is created; (ii) otherwise empowering or approving the creation of the governmental unit; or (iii) appointing members to the governing body of the governmental unit; and

WHEREAS, the HRA has no applicable elected representative; the County is the next higher governmental unit from which the HRA derives its authority, and the Board of Commissioners of the County (the "County Board") is an applicable elected representative of the County.

BE IT RESOLVED, by the Board of Commissioners of Hennepin County, Minnesota the following:

1. County Board Approval of Issuance of the Bonds and Governmental Note. As an applicable elected representative of the County and, therefore, the applicable elected representative of the HRA, the County Board hereby approves the issuance of the Bonds and the Governmental Note by the HRA in an aggregate principal amount not to exceed \$20,546,504, or in such greater amount as may hereafter be additionally allocated by MMB to the Issuer for this Project, provided that the aggregate principal amount shall not exceed \$22,000,000.
2. Special, Limited Obligation of the Issuer. The Bonds and the Governmental Note when, as, and if issued, shall be special, limited obligations of the Issuer, payable solely from the revenues received from the Project, the Loan Agreement, and the Project Loan Agreement, and other property pledged to the payment thereof, and shall not constitute a general or moral obligation of the County or the Issuer. The owners of the Bonds and the Governmental Note shall never have the right to compel any exercise of the taxing power of the County or the Issuer to pay the outstanding principal of the Bonds or the Governmental Note, or the interest thereon or to enforce payment thereof against any property of the County or the Issuer. The Bonds and the Governmental Note shall recite that the Bonds and Governmental Note, as applicable, are issued pursuant to the Act, and that the Bonds and the Governmental Note, including interest and premium, if any, thereon, is payable solely from the revenues and assets pledged to the payment thereof, and the Bonds and Governmental Note, as applicable, shall not constitute a debt of the Issuer or the County within the meaning of any constitutional or statutory limitation.
3. Housing Program. The Housing Program was submitted to the Metropolitan Council for its review and comment. All comments received from the Metropolitan Council were presented to this County Board

on or prior to the date of the public hearing.

4. Documents Furnished to Bond Counsel. The Chair, County Administrator, and other officers of the County are authorized and directed to furnish to Taft Stettinius & Hollister LLP ("Bond Counsel"), certified copies of all proceedings and records of the County relating to the HRA, the Project, the Bonds, the Governmental Note, and the Housing Program, and such other affidavits, certificates, and other documents as may be required by Bond Counsel to show the facts relating to the validity of the Bonds and the Governmental Note and related documents, as such facts appear from the books and records in the custody and control of such officers or as otherwise known to them; and all such certified copies, certificates, affidavits, and other documents, including any heretofore furnished, shall constitute representations of the County as to the truth of all statements contained therein.
5. Costs. The County Board has adopted this resolution ("Resolution") in reliance upon the assurances from the Borrower that the Borrower will, upon demand, reimburse the County and the Issuer for costs paid or incurred by the County or the Issuer in connection with this Resolution, the Bonds, the Governmental Note, the Project, and the Housing Program, including any costs for reasonable attorneys' fees.
6. Effective Date. This Resolution shall be in full force and effect from and after its passage this 18th day of November 2025.

### **Background:**

The Hennepin County Housing and Redevelopment Authority (HCHRA) is authorized to issue conduit financing, including housing revenue bonds, pursuant to the provision of Minnesota Statutes, Chapters 462C and 469. The bonds are repayable solely from revenue and assets pledged in their support by the Developer and are not a debt or property tax obligation of Hennepin County or the HCHRA.

Section 147(f) of the Internal Revenue Code requires that the issuance of revenue bonds be approved by the applicable elected representative of the HCHRA, which is the Hennepin County Board of Commissioners.

CommonBond Communities, on behalf of CB South Haven Summit Point Limited Partnership, submitted an application for housing revenue bond financing to assist in the rehabilitation and modernization of 129 affordable multifamily housing units at 3400 Parklawn Avenue and 5010 Summit Avenue in Edina (South Haven Summit Point).

The project will preserve a total of 129 units, all of which are one-bedroom units for seniors and people with disabilities. Twenty-six (26) units will be reserved for households at or below 30 percent of the area median income (AMI), with the remainder of units reserved for households at or below 50 percent of AMI. Thirteen units will be reserved for households experiencing homelessness. All 129 units will continue to benefit from project-based Section 8 rental assistance which further enhances affordability for residents. The project will remain affordable for a minimum 35-year period.

The current annual income limits established by the U.S. Department of Housing and Urban Development (HUD) for Hennepin County are:

- 30 percent of AMI: \$27,810 for a one-person household, \$39,720 for a four-person household
- 50 percent of AMI: \$46,350 for a one-person household, \$66,200 for a four-person household

The project total development cost is expected to be approximately \$40 million dollars. The developer is requesting approval to issue multifamily revenue bonds not to exceed \$22,000,000. In addition to the housing revenue bonds, proposed sources of funding include 4% Low-Income Housing Tax Credits, City of Edina

funds, and significant Developer contributions.

The HCHRA Board of Commissioners authorized preliminary approval for the issuance of bonds on June 24, 2025 (Resolution 25-HCHRA-0020); held a public hearing on the project on September 25, 2025; and will consider final approval for the issuance of bonds on November 18, 2025 (pending as of this writing).

There are no costs to the HCHRA. All costs, including attorney fees, are paid by the Developer. A non-refundable and non-reimbursable fee of \$5,000 is charged to every applicant, due at the time the application is submitted. An annual administrative fee of 1/8-1/4 of 1 percent (0.125-0.25%) of the outstanding principal balance of the bonds is charged to the Project annually.

**Current Request:** Approve HCHRA issuance of up to \$22,000,000 in tax-exempt multifamily housing revenue bonds to finance an affordable housing project at 3400 Parklawn Avenue and 5010 Summit Avenue in Edina.

**Impact/Outcomes:** Issuance of multifamily housing revenue bonds will facilitate the rehabilitation of 129 affordable rental housing units of which 26 will be affordable to households at or below 30 percent AMI and 13 will be affordable to households exiting homelessness.

**Housing Disparity Domain:** Households of color are disproportionally housing cost burdened and face housing instability, including homelessness, at disproportionate rates. This request will preserve deeply affordable housing opportunities.

**Recommendation from County Administrator:** Recommend Approval

# HENNEPIN COUNTY

## MINNESOTA

300 South Sixth Street  
Minneapolis, MN  
55487-0240

### Board Action Request

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25-0431

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#### Item Description:

Modify Agmt A2512857 with HUD for 2025 CDBG, 07/01/25-06/30/30, incr recv to \$2,993,886; Neg 1 award modification to Agmt PR00007319 with PRISM, 07/01/25-06/30/30, incr NTE to \$140,000

#### Resolution:

BE IT RESOLVED, that the County Administrator be allowed to negotiate a modification to Agreement A2512857 with the U.S. Department of Housing and Urban Development for the 2025 Community Development Block Grant (CDBG) Program to increase the receivable by \$75,081 for a new total receivable amount of \$2,993,886, with no change to the contract period of July 1, 2025 through June 30, 2030; that following review and approval by the County Attorney's Office, the County Administrator be authorized to sign the agreement, certifications, and other documents as necessary, on behalf of the county; and that the controller be authorized to accept and disburse funds as directed; and

BE IT FURTHER RESOLVED, that sponsorship and acceptance of grant funding for the programs by the Hennepin County Board of Commissioners does not imply a continued funding commitment by Hennepin County for these programs when grant funds are no longer available; and

BE IT FURTHER RESOLVED, that the County Administrator be authorized to negotiate a modification to the 2025 Community Development Block Grant Program award (Resolution 25-0192) to PRISM (Agreement PR00007319) for the 2025 Emergency Assistance program, increasing the not to exceed amount by \$40,000 for a new total not to exceed amount of \$140,000, with no change to the period July 1, 2025, through June 30, 2030; that following review and approval by the County Attorney's Office, the Chair of the Board be authorized to sign the agreement and other necessary documents on behalf of the county; and that the Controller be authorized to disburse funds as directed.

#### Background:

The U.S. Department of Housing and Urban Development (HUD) requires Hennepin County to adopt a Five-Year Consolidated Plan and an Annual Action Plan to receive HUD entitlement funds, including the Community Development Block Grant (CDBG) Program. The Hennepin County Board authorized the negotiation of receivable contracts with estimated grant amounts via Resolution 25-0192 on May 20, 2025.

HUD released final grant amounts on May 15, 2025, which were slightly higher than anticipated. This request recognizes HUD actuals for the 2025 CDBG program and recommends allocations following the approved 2025 Action Plan needs, goals, and priorities.

The increase of \$75,081 for the Program Year 2025 CDBG will support PRISM's emergency assistance program (as described herein), with the remainder of the funds supporting the county's CDBG consolidated pool housing rehabilitation program and the county's administration of the CDBG program.

**Current Request:** This request is for authorization to modify the receivable agreement with HUD for the 2025 CDBG program increasing the receivable amount by \$75,081, and to negotiate an award modification for PRISM's Emergency Assistance program increasing the not to exceed amount by \$40,000.

**Impact/Outcomes:** This action will ensure emergency assistance for 15 additional households with low or moderate incomes.

**Recommendation from County Administrator:** Recommend Approval

# HENNEPIN COUNTY

## MINNESOTA

300 South Sixth Street  
Minneapolis, MN  
55487-0240

### Board Action Request

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**25-0432**

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#### **Item Description:**

Amd Agmt A041148 to transfer ownership of Willow Wood Estates to SRE Willow Wood, LLC, with no change to the contract period or NTE

#### **Resolution:**

BE IT RESOLVED, that the County Administrator be authorized to negotiate the assignment and assumption of Agreement A041148, and its related documents, allowing the assignment and assumption of debt and the transfer of ownership of property at 10850 South Shore Drive in Plymouth, from CB Willow Wood Estates Holding LLC, an affiliate of CommonBond Communities, to SRE Willow Wood, LLC, an affiliate of Springhold Group LLC; that following review and approval by the County Attorney's Office, the Chair and County Administrator be authorized to sign assignment and assumption agreements and other related documents on behalf of the County.

#### **Background:**

Willow Wood Estates is a 40-unit affordable housing townhome development located at 10850 Southshore Drive in Plymouth. The project receives HUD Project-Based Section 8 assistance on all 40 units, further enhancing affordability for all tenant households.

In 2003, Hennepin County awarded Dominion a \$573,000 deferred loan from the HOME Investment Partnership Program (HOME) to acquire and rehabilitate Willow Wood Estates (A041148, Resolution 03-5262).

In 2020, Hennepin County approved sale of Willow Wood Estates to CommonBond Communities and executed an Assumption and Amendment Agreement with the buyer and seller, assigning all original loan documents to CB Willow Wood Estates Holding LLC. The Agreement added accrued interest to loan principal, for a new principal balance of \$841,494.00, and extended the loan and affordability term to July 1, 2064 (Resolution 20-0188).

The current property owner, CommonBond Communities, is selling the property to Springhold Group LLC. Springhold will maintain all affordability restrictions, assume the Section 8 rental assistance contract, and assume and continue all tenant leases remaining at the time of sale.

To facilitate the transfer of ownership of the properties, Springhold has requested assignment and assumption of the existing HOME loan. Subordination to new debt may be necessary to effectuate the transfer assignment and assumption of debt contemplated by this action. Springhold anticipates closing on the sale of the property in late November 2025.

The project has also received financing from the Hennepin County Housing and Redevelopment Authority's (HCHRA) Affordable Housing Incentive Fund (AHIF), and a companion request for assignment and assumption will be made at an upcoming HCHRA board meeting.

**Current Request:** This request is for authorization to negotiate the Assignment and Assumption of



Agreement A041148 to transfer ownership from CB Willow Wood Estates Holding LLC to SRE Willow Wood, LLC for 10850 South Shore Drive in Plymouth, allowing the transfer of ownership and assumption of debt with no change to the affordability period of July 1, 2064.

**Impact/Outcomes:** Approval of this request will preserve affordability for 40 housing units, all of which are further supported by project-based Section 8 rental assistance.

**Housing disparity outcome:** Households of color are disproportionately housing cost burdened and experience housing instability at disproportionate rates. This request allows for the continued preservation of affordable housing opportunities in Plymouth.

**Recommendation from County Administrator:** Recommend Approval

# HENNEPIN COUNTY

## MINNESOTA

300 South Sixth Street  
Minneapolis, MN  
55487-0240

### Board Action Request

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**25-0433**

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#### **Item Description:**

Agmt PR00007835 with Summit Academy OIC to provide Supplemental Nutrition & Assistance Program Employment and Training (SNAP E&T), 10/01/25-09/31/26, NTE \$173,680

#### **Resolution:**

BE IT RESOLVED, that Agreement PR00007835 with Summit Academy OIC to provide Supplemental Nutrition & Assistance Program Employment and Training (SNAP E&T) services to Hennepin County residents during the period October 1, 2025 through September 31, 2026, with an amount not to exceed \$173,680, be approved; and following review and approval by the County Attorney's Office, the Chair of the Board be authorized to sign the Agreement on behalf of the county; and that the Controller be authorized to disperse funds as directed; and

BE IT FURTHER RESOLVED, that the acceptance of grant funding for this program by Hennepin County Board of Commissioners does not imply a continued funding commitment by Hennepin County for this program when grant funds are no longer available.

#### **Background:**

Summit Academy OIC was awarded a contract (HS00001173) in 2022 through Workforce Development and HSPHD to provide SNAP E&T programming. The previous contract expired due to a delay in securing approval of our local plan. The dates of this new contract align with the period covered under our DCYF approved local area plan which was approved by the U.S.D.A. on September 25, 2025.

The SNAP 50/50 program helps people who get food benefits (SNAP) build job skills, increase education levels, obtain credentials, and secure employment. It reimburses half the cost to local programs that offer training, education, and support services. Hennepin County serves as an intermediary between the organizations providing services and the State, helping manage funding, reporting, and compliance.

Summit Academy OIC, Inc. anticipates serving 80 individuals over this 12-month period. Hennepin County acts as an intermediary for SNAP Employment and Training 50% reimbursement. Nonprofit organizations, such as Summit Academy OIC, can submit 50% reimbursement for non-federal funds that are accrued for the training costs of eligible persons who receive SNAP benefits.

Current Request: Authorize a new contract agreement (PR00007835) with an NTE of \$173,680 with Summit Academy OIC to provide continued SNAP E&T 50/50 programming with contract dates from October 1, 2025, to September 31, 2026.

**Recommendation from County Administrator:** Recommend Approval

# HENNEPIN COUNTY

## MINNESOTA

300 South Sixth Street  
Minneapolis, MN  
55487-0240

### Board Action Request

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**25-0434**

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#### **Item Description:**

Work Order PR00007880 under Principal Cooperative Agreement No. 18-0274/A188951 with the University of Minnesota for joint funding of the Hennepin-University Partnership program, 01/01/26-12/31/27, NTE \$309,967

#### **Resolution:**

BE IT RESOLVED, that Work Order PR00007880 under the Principal Cooperative Agreement No. 18-0274/A188951 between Hennepin County and the University of Minnesota for joint funding of the Hennepin-University Partnership program from January 1, 2026 through December 31, 2027 with a total not to exceed amount of \$309,967 be approved; that the Chair of the Board be authorized to sign the Work Order on behalf of the County; and that the Controller be authorized to disburse funds as directed.

#### **Background:**

The Hennepin-University Partnership (HUP) was established in 2005 by Hennepin County and the University of Minnesota to catalyze and support mutually-beneficial collaborations. For two decades, HUP has united the research power of the University of Minnesota with the expertise of Hennepin County to eliminate disparities and enrich the lives of County residents through collaborative projects. From housing stability and climate resilience to public health and data integration, HUP serves as a trusted bridge between academic insight and public service innovation, supporting work that turns knowledge into action and seeks to strengthen community outcomes.

The County and University share HUP Office costs on a biennial basis.

#### **Work Orders and Cooperative Agreement Structure**

HUP operates under the County's Principal Cooperative Agreement with the University, first adopted in 2010 and renewed in 2018 (A188951), with an extension through June 30, 2026. The Agreement provides a streamlined contracting mechanism for collaborations between County departments and University units. The HUP Office works closely with Hennepin County's Strategic Planning and Initiatives Department to ensure strategic alignment for county-initiated research requests and collaborations. Work Orders exceeding \$100,000 require County Board approval.

#### **Governance**

HUP receives oversight and strategic direction from a Leadership Team of senior executives and additional program input from an Advisory Committee composed of County and University leaders. Together, these bodies provide guidance, alignment, and accountability to ensure the partnership advances shared institutional priorities.

#### 2025 HUP Leadership Team Members

Hennepin County: Commissioner Marion Greene; County Administrator Jodi Wentland; Deputy County Administrator Kareem Murphy; Assistant County Administrators Lisa Cerney and Jodie Wierimaa

University of Minnesota: Associate Dean, Humphrey School of Public Affairs Ryan Allen; Director, Minnesota Design Center Tom Fisher; Executive Director Institute on the Environment Jessica Hellmann; Director of Center for Urban and Regional Affairs Edward Goetz; Vice Provost for Public Engagement Laurie Van Egren.

#### HUP Advisory Committee Members

Hennepin County: Strategic Planning and Initiatives Director Maggie Mesaros; Chief Data Officer Erik Erickson; Senior Project Manager Allyson Sellwood

University of Minnesota: Associate Vice Provost for Public Engagement David Weerts; Director for Public Engagement Initiatives Amber Cameron

### **Program Activities and Impact**

Funding from Hennepin County jointly supports the HUP Office, which provides the essential staffing, coordination, and systems that make collaboration possible. The Office:

- Connects County staff and University experts to co-design research, evaluation, and innovation projects aligned with County priorities.
- Facilitates knowledge exchange and capacity-building through monthly webinars, policy huddles, and annual Mixers that convene hundreds of county staff, faculty, researchers, and students.
- Manages student assistantships, providing applied research and evaluation experience to graduate students while advancing County initiatives.
- Tracks and communicates outcomes and impact through annual reports, project tracking, and partnership spotlights, spotlighting the overall impact of over 500 collaborations and \$22 million in County investments since HUP's inception.
- Executes the 2031 HUP vision and strategies, a jointly developed roadmap that advances shared goals in disparity elimination, climate resilience, and data-informed decision-making.
- Maintains a dedicated bridge team that brokers partnerships, translates needs, and coordinates collaborative projects between County departments and University researchers.
- Provides administrative backbone support, including contract management, communications, event logistics, and strategic planning to ensure the partnership's long-term success.

In 2024, over \$1.1 million in funding was facilitated to support applied research and technical assistance in key priority areas, such as climate, connectivity, education, employment, health, housing, income, and justice. These projects helped to inform initial and ongoing county program design, evaluate impact, as well as provide technical assistance, mapping, and convening support to advance county-identified goals

HUP's work is carried out by a jointly funded office housed within the University's Center for Urban and Regional Affairs. The office serves as the backbone of the partnership, catalyzing and supporting mutually beneficial collaborations that advance knowledge, inform policy, and drive innovation to improve outcomes for Hennepin County residents. The office is staffed by 2.25 FTEs and the HUP Director reports jointly to the CURA Director and Hennepin County Administrator.

This Work Order covers the County's portion of staffing the HUP office, specifically salaries and benefits and miscellaneous office support costs.

**Recommendation from County Administrator:** Recommend Approval

# HENNEPIN COUNTY

## MINNESOTA

300 South Sixth Street  
Minneapolis, MN  
55487-0240

### Board Action Request

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25-0436

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#### Item Description:

Authorize Investment Officer to use additional statutory investment authority relating to repurchase agreements and reverse repurchase agreements through 2026 within statutory and board-authorized limits

#### Resolution:

BE IT RESOLVED, that the Investment Officer of Hennepin County be authorized to utilize the additional investment authority set forth in Minnesota Statute 118A.07, relating to repurchase agreements and reverse repurchase agreements, through December 31, 2026, within statutory limits and in conformance with the written policies and procedures of the Office of Budget and Finance, and that the Investment Officer submit a report to the Board in 2026 on the findings of the oversight process; and

BE IT FURTHER RESOLVED that the limit on the amount of investments owned, with maturity dates greater than 12 months, is set at 120 percent of the prior year's average daily invested assets.

#### Background:

This Board Action Request asks for the continuation of the additional investment authority described in Minnesota Statute 118A.07 which the Investment Officer uses in the safekeeping, management and investment of county deposits and funds. It requires annual authorization by the local governing body as well as the maintenance of policies and procedures and an oversight process which are documented below and in the attachments.

For more than three decades, the county's treasury practices have incorporated the use of Treasury bonds, bonds issued by government agencies, municipal bonds, collateralized deposits, repurchase agreements and reverse repurchase agreements, and high-quality bank commercial paper when useful and appropriate to the safe management of county funds.

The requested authority specifically allows the Investment Officer to enter into reverse repurchase agreements for periods beyond the 90-day term allowed without the additional authority through 2026.

Similar to past years, the requested authority follows an internal limit on amount of investments owned at 120% of the prior year's average invested assets; this is 10% below the statutory limit of 130%. This limit restricts the size of the county's investment portfolio. It recognizes that OBF also uses the board-authorized Hennepin County commercial paper issuance program as an added cash management tool. Finally, the limit signals to financial markets that OBF manages use of available financing conservatively.

The Office of Budget and Finance has policies and procedures that define its management of county deposits and investments. They address: (1) collateralization requirements on bank deposits; (2) maturities of investments; (3) use of investments such as repurchase and reverse repurchase agreements, floating rate securities, callable and puttable securities, and interest rate swap agreements; (4) the weighted duration of the portfolio; and (5) monitoring of the credit quality of counterparties with whom OBF transacts.

OBF staff discusses markets and investment strategies with its Investment Policy Advisory Committee, a

group of volunteer members from the professional community with government and financial markets experience who offer insights on risks and opportunities. At its September 22, 2025 meeting, after hearing staff presentation and holding discussion, the committee approved continuation of the county's investment strategies, as presented.

Documentation of policies and procedures is maintained by the Office of Budget and Finance. There are control and oversight procedures to monitor investment transactions and strategy, and portfolio performance. They include internal and external auditing, credit rating agency reviews, Investment Policy Advisory Committee review, internal controls on the execution and recording of investment transactions, and monthly reporting by general accounting staff of the previously discussed limit on amounts invested.

The attachments comprise the oversight report referenced in the prior year's resolution (24-0434). They provide details regarding the use of additional investment authority. Exhibit I documents the proposed usage of the additional authority. Exhibit II is a report of oversight practices. Further, the Investment Officer shall report to the board in 2026 on the findings of the oversight process. Exhibit III is a summary of the current investment portfolio as of September 30, 2025, with comparisons to the prior year.

In addition to its own funds, the county's investment portfolio includes funds of the Regional Rail Authority, Housing and Redevelopment Authority, Hennepin Healthcare System, Hennepin Health Foundation, Three Rivers Park District, and Minnesota Ballpark Authority.

**Recommendation from County Administrator:** Recommend Approval

**SUMMARY OF STATUTORY INVESTMENT AUTHORITY  
REQUIRING ANNUAL APPROVAL  
AND  
PROPOSED USE OF ADDITIONAL INVESTMENT AUTHORITY UNDER STATUTE**

Investment Instrument	Statutory Investment Authority		OBF Guidelines and Practice and Proposed Use
	General Authority under Minn. Stat. Chap. 118A	Additional Authority under Minn. Stat. 118A.07	
Repurchase agreements (RPs)	Permitted.	Permitted. Statute authorizes the acceptance of collateral in an RP in the form of “high risk” mortgage-backed securities as defined by regulatory tests. Collateral in these transactions must be provided at 101% or higher.	Staff does not utilize this additional investment authority for RPs. It accepts whole pool agency mortgage-backed securities as collateral for RPs at 102% but not “high risk” ones referenced in statute, (also known as collateralized mortgage obligations.)
Reverse repurchase agreements (RRPs)	Permitted for periods of 90 days or less and only to meet short-term cash flow needs.	Permitted with no term limit. RRP's are used to meet cash flow needs, and to generate cash for investments, provided that total operating portfolio shall not exceed 130% of the average daily investable assets of the prior year, excluding investments with maturities of 1 year or less.	Staff could utilize this additional investment authority for RRP's, limiting the total operating portfolio (excluding those with maturities of 1 year or less) to only 120% of the average daily investable assets of the prior year.
Options contracts	Not permitted.	Permitted on securities owned by the county.	Staff does not intend to use options contracts.
Futures contracts	Not permitted.	Permitted.	Staff does not intend use futures contracts.



**Report to the Hennepin County Board of Commissioners  
Regarding Investment Oversight Processes  
4th Quarter 2025**

General oversight

The Hennepin County investment function is managed by the Treasury and Investment Officer and designated staff, which includes regular consultation with the Chief Financial Officer. The investment function follows the practices described in the Office of Budget and Finance (OBF) Investment Policy which is maintained by OBF and revised with concurrence of the Investment Policy Advisory Committee.

The Investment Policy Advisory Committee is an ad hoc group of volunteer members from the professional community having experience and expertise that provides investment staff with both insights on financial markets and feedback on the investment strategies of the county. Input from this committee is limited to policy and overall strategy but does not include day-to-day oversight of or direction on any individual transactions.

At its September 22, 2025 meeting, after hearing and discussing the staff presentation, the committee approved the continuation of the county's investment practices, as presented, to position the county's investment portfolio strategically as a response to the inverted nature of interest rates, increasing short-term positions and limiting short-term borrowing.

In addition to the Investment Policy Advisory Committee, there are several other oversight processes in place to monitor the investment activity of the county. These additional oversight processes are completed by a variety of entities. These entities are both internal and external and are listed below.

Internal monitoring

The Accounting Division of OBF tracks investment activity daily by receiving broker confirmations and reconciling with bank statements. With this process, it monitors the invested amount and ascertains that the size of the investment portfolio does not exceed the amounts defined within state law and internal investment policy guidelines. The most recent report on investment limits, dated September 30, 2025, verified the amount of investments with maturities greater than 1 year at 22.64% of the prior year's average daily invested assets. The prior year was 41.10%. The decrease from prior year is attributed to a 47.42% decrease in total securities subject to statutory limits, with 60.26% of 2025 portfolio in maturities less than 12 months, vs 38.07% of 2024 total portfolio.

Audit, Compliance and Investigation Services periodically reviews the investment process in the normal course of its audit activities and receives the review of banking and investment activities in the annual audit schedule by the external auditor. It also assists reviews made by the State Auditor's Office on the legal compliance of the investment program.

The Accounting Division also provides monthly reports on investment activities including transaction volumes, earnings, monthly yields, benchmarks, and investment balances to the Director of Budget & Finance, the Director of ACIS, the Controller and investment staff.

#### External audit and credit reviews

The county's external auditors review the county's investment practices during the annual audit and preparation of the financial statement. They review investment balances and legal compliance, compliance with applicable accounting standards, and they test internal controls. Review of the investment activity is a part of the audit, but it is not handled as a separate audit specific to investment activity. Therefore, the external auditors express no opinion related to the investment function or strategy but would note any significant exceptions in the management letter. In the last completed external audit for fiscal year 2024, no exceptions related to investment activities were noted.

The county's investment activity is also reviewed by the credit rating services. When the county issues bonds, the rating services review the county's investment practices. Currently, the county prices the market value of the portfolio monthly as compared to the book value of the portfolio and makes that available to rating agencies during ratings discussions. In conjunction with the county's commercial paper issuance program, the county also complies with monthly liquidity reporting procedures required by certain credit rating agencies. This reporting allows investors to judge the county's ability to repay its short-term liabilities. Once a year, S&P Global Ratings liquidity review group reviews and affirms the county's short-term rating on its commercial paper certificates which has been at the highest rating, A-1+, since inception of the commercial paper program. Fitch Ratings also has given its highest short-term rating, F1+, to the county's commercial paper certificates. These highest ratings from both agencies were confirmed recently as part of credit reviews for bonds and commercial paper issued in 2025.

In addition, our continuing disclosure agreements now require that any events of a material nature be disclosed to interested parties. This disclosure is conducted through a public portal of the Municipal Securities Rulemaking Board called Electronic Municipal Market Access. Additionally, as defined by Securities and Exchange Commission rules, the OBF has adopted the RFP process to comply with Municipal Advisor rules for the investment of bond proceeds. The information is posted on the county website.

<b>Hennepin County Invested Operating Funds</b>			
	<b>9/30/2024</b>	<b>12/30/2024</b>	<b>9/30/2025</b>
Earnings yield - YTD	2.59%	2.72%	2.78%
Total return (Earnings +market value change)	5.15%	4.37%	4.95%
Weighted average maturity - years	1.73	1.64%	1.29
Weighted average duration	1.59	1.44%	1.11
<u>Yield comparisons</u>			
90-day Treasury yield - YTD	5.38%	5.18%	4.32%
1-year Treasury yield - YTD	4.83%	4.68%	4.02%
Highest govt money market fund - YTD	5.47%	5.35%	4.43%

<b>PORTFOLIO ALLOCATIONS - in millions</b>				
	<b>9/30/2024</b>		<b>9/30/2025</b>	
<u>By Issuer</u>	Amount	%	Amount	%
Cash on deposit	35.25	2.1%	37.06	2.7%
Federal Home Loan Bank	634.24	38.4%	401.56	29.6%
Farm Credit Bureau/Farmer Mac	328.65	19.9%	253.65	18.7%
United State Treasury/guaranteed	160.00	9.7%	210.00	15.5%
General collateral repurchase agreements	108.00	6.5%	204.00	15.0%
Freddie Mac	248.18	15.0%	160.68	11.8%
Fannie Mae	138.37	8.4%	89.17	6.6%
Municipals	0.00	0.0%	0.00	0.0%
US Bank NA CP A-1+/F1+	0.00	0.0%	0.00	0.0%
	1,652.69	100.0%	1,356.12	100.0%
<u>By Structure</u>				
Agency - Callable - Fixed Rate	1012.15	61.2%	567.67	41.9%
Cash - Repos - Bills - Disc notes - CP <3mo	143.25	8.7%	241.06	17.8%
US Treasury Bills and Notes >3 mo	160.00	9.7%	210.00	15.5%
Agency - Callable - Step/Floating rate	158.64	9.6%	138.64	10.2%
Agency - MBS - Comm/Res	103.65	6.3%	123.75	9.1%
Agency - Bullet - Floating rate	75.00	4.5%	75.00	5.5%
Agency - Bullet - Fixed rate	0.00	0.0%	0.00	0.0%
Municipal - Taxable - Exempt - Variable	0.00	0.0%	0.00	0.0%
	1,652.69	100.0%	1,356.12	100.0%
<u>By Maturity</u>				
0 to 6 months	354.88	21.5%	516.53	38.1%
6 months to 1 year	296.04	17.9%	312.94	23.1%
1-2 years	563.42	34.1%	169.57	12.5%
2-5 years	399.20	24.2%	323.93	23.9%
Greater than 5 years	39.15	2.4%	33.15	2.4%
	1,652.69	100.0%	1,356.12	100.0%

### Board Action Request

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**25-0435**

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#### **Item Description:**

Contract PR00007872 with M. Arthur Gensler Jr. & Associates, Inc. for architectural and engineering services for the schematic design phase of the Brookdale Library Renovation & Facility Preservation (CP No. 1001788), 12/01/25-07/01/26, NTE \$1,103,667

#### **Resolution:**

BE IT RESOLVED, that authorization to proceed with project schematic design phase of the Brookdale Library Renovation & Facility Preservation (CP No. 1001788) be approved; and

BE IT FURTHER RESOLVED, that Contract PR00007872 with M. Arthur Gensler Jr. & Associates for architectural and engineering services for schematic design phase of the Brookdale Library Renovation & Facility Preservation project (CP No. 1001788) for the period of December 1, 2025 through July 1, 2026, in an amount not to exceed \$1,103,667 be approved; that the Chair of the Board be authorized to sign the contract on behalf of the County; and that the Controller be authorized to disburse funds as directed.

#### **Background:**

Brookdale Regional Center is located at 6125 Shingle Creek Parkway in Brooklyn Center on an 11-acre site adjacent to Centennial Park and Shingle Creek. The building is a 130,000 square foot single-story building, housing multiple county resources including the Brookdale Library, District Court, Service Center, as well as a few small suites for the Sheriff's Office, Community Corrections and Rehabilitation, and the Public Defender. The building was last remodeled and expanded in 2004. The project includes a major library renovation, a minor service center renovation, and asset preservation and climate action work.

The major library renovation will transform approximately 57,000 square feet and will include new dedicated spaces for collaboration and quiet study, a reimagined early learning area, consolidation and relocation of service desks, improvement to the library's entryway, and updated finishes and furniture.

The minor service center renovation will update approximately 7,650 square feet and will include ergonomic and accessibility improvements to the service stations, new durable waiting area furniture, and enhanced staff areas for improved workflow.

The asset preservation work will include full roof replacement, building envelope repair, parking lot refurbishment, and upgrades to the building's mechanical and electrical systems.

The climate action scope includes exploration of geothermal feasibility, rooftop solar readiness (solar panels to be provided through a separate project), electrical vehicle chargers, and energy efficient lighting throughout the building.

M. Arthur Gensler Jr. & Associates, Inc was selected by the county's Designer Selection Committee in March of 2024 and completed the predesign phase in the summer of 2025. Schematic design is scheduled to begin in early 2026 and a Construction Manager at Risk will be procured in coordination with this timeline to provide preconstruction services. In mid-2026 we anticipate returning to the board for approval of the schematic

design report, the contract for additional architectural and engineering services, and authorizations related to the Construction Manager at Risk. Construction is scheduled to start in mid-2027, and during the forthcoming design phases the project team will develop temporary solutions for the library and service center closures.

**Current Request:** This is a request for approval of the Schematic Design Contract PR00007872 with M. Arthur Gensler Jr. & Associates, Inc for architectural and engineering services for the schematic design phase of the Brookdale Library Renovation & Facility Preservation (CP No. 1001788), contract period December 1st, 2025 to July 1st, 2026, in an amount not to exceed \$1,103,667.

**Disparity Elimination:** The Hennepin County Library Facility Master Plan, completed in May 2025, analyzed the neighborhoods surrounding each of the 41 libraries, and the Brookdale Library is in a high priority location for county services due to disparities these communities face in education rates, income levels, English proficiency, homeownership, and employment.

**Climate Action:** Of all county buildings, Brookdale Regional Center is the 8th highest natural gas user, making it a top priority for decarbonization. This project aims to reduce the building's carbon footprint with conversion of the energy plant system into a high efficiency geothermal system and include other climate action initiatives such as rooftop solar readiness, energy efficient lighting, and electrical vehicle chargers.

**Recommendation from County Administrator:** Recommend Approval

# HENNEPIN COUNTY

## MINNESOTA

300 South Sixth Street  
Minneapolis, MN  
55487-0240

### Board Action Request

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**25-0437**

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#### Item Description:

Authorize Antidisplacement Community Prosperity Program contracts, various dates, combined NTE of \$2,000,000

#### Resolution:

BE IT RESOLVED, that Hennepin County Board of Commissioners directs the County Administrator to negotiate agreements with varying contract terms for organizations that meet the legislative requirements of expenditures for a “qualifying purpose” for expenditures by the Antidisplacement Community Prosperity Board; that the cumulative not to exceed amount for all agreements is \$2,000,000 and the required equal amount of matching funds from nonstate sources will be secured and verified prior to contract execution; and

BE IT FURTHER RESOLVED, that following review and approval by the County Attorney’s Office, the Chair of the Board be authorized to sign Agreements with the organizations below on behalf of the County; and that the Controller be authorized to disburse funds as directed.

1. African Career, Education & Resource Inc.
2. Amani Construction & Development LLC
3. Black Women's Wealth Alliance, SBC
4. Brown & Dupay Properties LLC
5. Harrison Neighborhood Association, Inc.
6. Heritage Park Neighborhood Association
7. Housing in Action
8. Kirk’s Café LLC
9. Land Bank Twin Cities, Inc.
10. Northside Economic Opportunity Network
11. Northside Residents Redevelopment Council, Inc.
12. Riverfront Development Partners LLC

#### Background:

The Blue Line Extension (“BLE”) Light Rail Transit Project (“Project”) is proposed to run 13.4 miles northwest from downtown Minneapolis, connecting Brooklyn Park, Crystal, Robbinsdale, and north Minneapolis.

Through Resolutions 20-0388R1 and 21- 0080 this Board authorized contracts for community engagement work associated with the Project. In this engagement work, community members expressed concern that the increased demand for real estate likely to result from the Project would result in displacement of current residents, businesses, and cultural amenities. Many communities in the BLE corridor have suffered historical disinvestment and continue to experience racial and economic disparities stemming from systemic racism, segregation, redlining, and other unjust housing and land-use policies and practices. Major public infrastructure investments have too often been delivered at the expense of communities of color. Communities in the BLE corridor have experienced this history firsthand with the construction of Interstate 94 and Olson Memorial Highway, which displaced thriving Black and Jewish businesses, neighborhoods, and cultural districts. With the opportunities light rail can bring to communities, it can also bring concerns and risk of

displacement.

To address residents' concerns, Hennepin County contracted with the University of Minnesota Center for Urban and Regional Affairs ("CURA") to work with the community to develop anti-displacement policy and strategy recommendations through a community based Anti-Displacement Work Group (Resolution 21-0355, Contract PR00003564). CURA prepared the Blue Line Extension Anti-Displacement Recommendations in April 2023 that outlined potential policies to achieve the recommended outcomes. The BLE Project is an opportunity to build inclusive community prosperity. County and community partners are committed to working together to prevent displacement and maximize the benefits of light rail for existing residents and businesses within the BLE corridor.

In the spring of 2024, the Minnesota State Legislature established the Anti-displacement Community Prosperity Program "to preserve and enhance affordable housing, small business support, job training and placement, and economic vitality and to benefit the people and sense of community along the Blue Line light rail transit extension corridor." (Minnesota Session Laws 2024, Regular Session, Chapter 127, Sections 118 and 119).

The legislation also established the Anti-displacement Community Prosperity Program Board ("ACPP Board") to govern the Program, using an application process, evaluating proposals, and approving Program expenditures. The 26-member ACPP Board includes residents and business owners in the area, people with lived experience of displacement, and people from the philanthropic community and local government agencies.

Additionally, the legislation directs Hennepin County to "provide meeting space, administrative support, and staff support for the board." Additionally, the Minnesota legislature appropriated \$10 million from the Metropolitan Council's general fund to Hennepin County to administer the Blue Line light rail transit extension Antidisplacement Community Prosperity Program. (Minnesota Session Laws 2024 Regular Session, Chapter 127, Article 1, Section 3). The ACPP Board and related funding will expire on June 30, 2030. On December 12, 2024, the Hennepin County Board approved Resolution 24-0497 to receive the \$10 million in grant funds from the Metropolitan Council (Grant Agreement A2412619).

Legislation requires that Program money must only be expended for "qualifying purposes", as defined in the legislation. Further, legislation requires that all contracts must receive an equal amount of matching funding from nonstate sources, including federal, local, Metropolitan Council, or philanthropic funding. (Session Laws 2024, Regular Session, Chapter 127, Sections 119 Subd. 4).

The one-time budget appropriation is available until June 30, 2027. (Minnesota Session Laws 2024 Regular Session, Chapter 127, Article 1, Section 3). The ACCP Board will expire on June 30, 2030. (Minnesota Session Laws 2024, Regular Session, Chapter 127, Sections 119, Subd 6).

This Resolution is consistent with Resolutions 24-0383 and 24-0497. In Resolution 24-0383, the Board voted to support Antidisplacement activities in the Project corridor, stating: "Hennepin County is committed to maximizing the community benefits of the Project and preventing displacement, to ensure that current residents along the alignment of the Project realize these benefits."

**Recommendation from County Administrator:** Recommend Approval

# HENNEPIN COUNTY

## MINNESOTA

300 South Sixth Street  
Minneapolis, MN  
55487-0240

### Board Action Request

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**25-0438**

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#### **Item Description:**

Set 2026 special levies for Shingle Creek Watershed at \$795,375; Bassett Creek Watershed at \$2,503,500; West Mississippi Watershed at \$106,050; and Elm Creek Watershed at \$630,000

#### **Resolution:**

BE IT RESOLVED, that the 2026 special levy for the Shingle Creek Watershed Management Commission be set at \$795,375 to support two water quality cost share programs, a maintenance fund, the Brookdale Park Natural Channel Phase 1 Project in the city of Brooklyn Park, and the Bass Creek TH169 to 63rd Avenue Project in the cities of Brooklyn Park and New Hope; that the levy be certified to the County Auditor; and that the levy be placed on all taxable property under the jurisdiction of the Shingle Creek Watershed Management Commission; and

BE IT FURTHER RESOLVED, that the 2026 special levy for the Bassett Creek Watershed Management Commission be set at \$2,503,500 to support the Bassett Creek Main Stem Restoration - Regent Ave to Golden Valley Road Project in the city of Golden Valley, the Plymouth Creek Restoration - Dunkirk Land to Plymouth Ice Center Project in the city of Plymouth, and the Flood Control Double Box Culvert Repairs Project in the city of Minneapolis; that the levy be certified to the County Auditor; and that the levy be placed on all taxable property under the jurisdiction of the Bassett Creek Watershed Management Commission; and

BE IT FURTHER RESOLVED, that the 2026 special levy for the West Mississippi Watershed Management Commission be set at \$106,050 to support one water quality cost share program; that the levy be certified to the County Auditor; and that the levy be placed on all taxable property under the jurisdiction of the West Mississippi Watershed Management Commission; and

BE IT FURTHER RESOLVED, that the 2026 special levy for the Elm Creek Watershed Management Commission be set at \$630,000 to support the Diamond Lake Alum Treatment Project in the city of Dayton, the Rush Creek Stream Restoration - Rush Hollow to Fernbrook Project in the city of Maple Grove, and the cost share purchase of a high-efficiency street sweeper in the city of Corcoran; that the levy be certified to the County Auditor; and that the levy be placed on all taxable property under the jurisdiction of the Elm Creek Watershed Management Commission.

#### **Background:**

The Shingle Creek Watershed Management Commission has requested a special levy of \$795,375 to support five priorities in the commission's watershed management plan, including two water quality cost share programs, a maintenance fund, and two water quality projects. Earlier this year, the county board established the maximum levy of \$848,400 to fund these same priorities (Resolution 25-0267). The final levy amount was reduced because the cost estimate for the Bass Creek TH169 to 63rd Avenue Project was reduced.

The Bassett Creek Watershed Management Commission has requested a special levy of \$2,503,500 for three water quality and flood control projects. Earlier this year, the county board established the maximum levy for these same projects at \$2,503,500 (Resolution 25-0266).



The West Mississippi Watershed Management Commission has requested a special levy of \$106,050 to support one water quality cost share program. Earlier this year, the county board established the maximum levy at \$106,050 to fund the same program (Resolution 25-0267).

The Elm Creek Watershed Management Commission has requested a special levy of \$630,000 for three water quality projects. Earlier this year, the county board established the maximum levy at \$630,000 for these same priorities (Resolution 25-0265).

The projects proposed by the watersheds will be paid for by a special levy authorized pursuant to Minnesota Statutes § 103B.251 and such levies are exempt from any statutory limitation on taxes. A county levying a tax under Minnesota Statutes § 103B.251 shall not include that tax in the county's general levy but shall separately certify that amount to the County Auditor. The County Auditor shall extend that levy as a special taxing district.

**Current Request:** This request is to set the 2026 special levies for projects that improve water quality at the following amounts:

- Shingle Creek Watershed Management Commission at \$795,375
- Bassett Creek Watershed Management Commission at \$2,503,500
- West Mississippi Watershed Management Commission at \$106,050
- Elm Creek Watershed Management Commission at \$630,000

This request also establishes that levies for each commission be certified by the County Auditor and each levy to be placed on taxable properties under the jurisdiction of each respective commission.

**Impact/Outcomes:** The special levies fund projects that improve water quality and aquatic habitat of a wide variety of water resources throughout the county. Many of these projects will occur in or benefit water bodies in areas of environmental justice concern, as identified by the Minnesota Pollution Control Agency.

This action supports the county's disparity elimination efforts by enhancing stormwater management systems and mitigating the flooding risks that climate change poses to our infrastructure and more vulnerable residents.

**Recommendation from County Administrator:** Recommend Approval

# HENNEPIN COUNTY

## MINNESOTA

300 South Sixth Street  
Minneapolis, MN  
55487-0240

### Board Action Request

25-0439

#### Item Description:

Establish Community Environmental Advisory Board - offered by Commissioner Lunde

WHEREAS, Hennepin County's vision is a community where all people are healthy, all people are valued, and all people thrive; and the county's abundant natural resources, including lakes, rivers, forests, and natural areas, and clean environment serve as an important foundation for a healthy and thriving community for current and future generations; and

WHEREAS, negative environmental impacts more acutely affect historically marginalized communities and too many people, especially Black, Indigenous and people of color, low-income families, and people with disabilities, bear disproportionate impacts of pollution and climate change; and

WHEREAS, the county has set ambitious goals for climate action, zero waste, community forestry, natural resource protection and sustainability efforts to be implemented in ways that benefits are shared equally and disparities are eliminated; and

WHEREAS, transformative environmental policies and programming must be driven by and widely supported by residents that represent the diversity of the county; and

WHEREAS, young people are the future guardians of our planet and are the ones most impacted long-term by the environmental management decisions made today and young people are often at the forefront of grassroots movements and activism and can provide valuable insights into the concerns and priorities of their peers

#### Resolution:

BE IT RESOLVED, the Hennepin County Board of Commissioners hereby establishes the Community Environmental Advisory Board (CEAB) to provide input and recommendations to the Board on environmental matters affecting the county; that the advisory board be comprised of:

- Appointed community members with knowledge or interest in environmental topics, ages 22 years or older.
- 2-year, staggered terms
- At least 11 members and no more than 15.
- Each county commissioner shall appoint one representative from their district.
- Remaining seats shall be filled using the county's open appointment process; and

BE IT FURTHER RESOLVED the Hennepin County Board of Commissioners hereby establishes a Youth Environmental Advisory Board (YEAB) to provide input and recommendations to the Board on environmental matters affecting the county; that the advisory board be comprised of:

- Appointed youth with knowledge and interest in environmental topics, between the ages of 15-21.
- 1- or 2-year term
- Shall have 14 members

- Each commissioner shall appoint two youth from their district; and

BE IT FURTHER RESOLVED, that the CEAB and YEAB shall have a broad mandate to provide advice and recommendations on environmental matters affecting the county, including:

- ✓ Climate change and sustainability initiatives
- ✓ Environmental justice and equity issues
- ✓ Waste management and recycling policies and programs
- ✓ Land, water, and natural resource protection; and

BE IT FURTHER RESOLVED, that the CEAB and YEAB shall work closely with county departments and agencies and be authorized to:

- Meet regularly to identify issues and priorities
- Bring fresh perspectives and innovative solutions to the table and learn from each other and subject matter experts
- Serve as a liaison to the community and their peers to gather input and raise awareness about programs, services and resources and public engagement opportunities
- Provide input and recommendations on environmental policies and initiative
- Increase transparency and facilitate community involvement in measuring progress toward goals and outcomes; and

BE IT FURTHER RESOLVED, that the county will periodically host joint CEAB and YEAB meetings so CEAB members can benefit from YEAB members creativity, enthusiasm and activism and YEAB members can benefit from CEAB members lived experience and educational and professional expertise; and all members can expand horizons, build new areas of interest and expertise, realize the benefits of mentorship; and influence public policy; and

BE IT FURTHER RESOLVED, that the County Administrator be authorized to provide staff support to the CEAB and the YEAB and assist with the coordination of meetings and communications; and

BE IT FURTHER RESOLVED, that after review and approval by the County Attorney's Office, the County Administrator be authorized to create a Community Environmental Advisory Board and a Youth Environmental Advisory Board on behalf of the County.

**Recommendation from County Administrator:** Recommend Approval

# HENNEPIN COUNTY

## MINNESOTA

300 South Sixth Street  
Minneapolis, MN  
55487-0240

### Board Action Request

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**25-0479**

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#### **Item Description:**

Authorization to adopt Laws of Minnesota 2025, 1st Special Session, Chapter 13, Article 5, Section 4, as requested by the City of Maple Grove, for the purpose of extending the maximum duration of the Gravel Mining Area Soils Deficiency Tax Increment Financing District (County No. 1913) by five years, to June 29, 2046

#### **Resolution:**

BE IT RESOLVED, that having received a request from the City of Maple Grove, the Hennepin County Board of Commissioners hereby adopts Laws of Minnesota 2025, 1st Special Session, Chapter 13, Article 5, Section 4, for the purpose of extending the maximum duration of the Gravel Mining Area Soils Deficiency Tax Increment Financing District (County No. 1913) by five years to June 29, 2046.

#### **Background:**

In 2014, the City of Maple Grove received special legislation to create the Gravel Mining Area Soils Deficiency Tax Increment Financing District, for the purpose of facilitating development of the gravel mining area. The district was approved by the City on February 5, 2018, and certified by the County Auditor on June 29, 2018, with a 20-year term. The first tax increment for the district was collected in 2021.

State law requires TIF authorities to complete expenditures for qualified costs and to have an obligation in place to reimburse those expenditures (such as a pay-as-you-go TIF Note, bonds, etc.) within five years of the district's certification. The "five year rule" would have required the TIF authority to complete these actions by June 29, 2023.

Laws of Minnesota 2017, 1st Special Session, Chapter 1, Article 6, Section 12, provided for a three year extension of the "five year rule" requirements to June 29, 2026, for a new total of eight years in order to complete project expenditures and obligate the tax increment revenue.

Laws of Minnesota 2025, 1st Special Session, Chapter 13, Article 5, Section 4, provided an additional five year extension for the "five-year rule" to June 29, 2031, for a new total of 13 years to complete the project and obligate the tax increment revenue. This special legislation also allows the city to use TIF district revenues for infrastructure improvements in the gravel mining area, including the interchange at CSAH 130 (Elm Creek Boulevard) and Highway 169, and then collect tax increment for an additional five years, for a new total of 25 years (from 2041 to 2046).

The 2025 special legislation requires the City of Maple Grove, the Hennepin County Board of Commissioners and the Independent School Board District No. 279 to adopt the Special Law. This resolution would meet that requirement.

On July 21, 2025, the City Council of Maple Grove adopted a resolution approving Laws of Minnesota 2025, 1st Special Session, Chapter 13, Article 5, Section 4.

On October 21, 2025, the Independent School Board District No. 279 adopted a resolution approving Laws of

Minnesota 2025, 1st Special Session, Chapter 13, Article 5, Section 4.

**Recommendation from County Administrator:** No Recommendation

## MINNESOTA

### Board Action Request

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25-0480

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#### Item Description:

Authorization to adopt Laws of Minnesota 2025, 1st Special Session, Chapter 13, Article 5, Section 12, as requested by the City of Edina, for the purpose of extending the maximum duration of the 70th & France Tax Increment Financing District (County No. 1221) by ten years to 07/13/2047; Addtl authorization to adopt Laws of Minnesota 2025, 1st Special Session, Chapter 13, Article 5, Section 13, as requested by the City of Edina, for the purpose of extending the maximum duration of the 72nd & France Tax Increment Financing District (County No. 1223) by five years to 07/06/2053

#### Resolution:

BE IT RESOLVED, that having received a request from the City of Edina, the Hennepin County Board of Commissioners hereby adopts Laws of Minnesota 2025, 1st Special Session, Chapter 13, Article 5, Section 12, for the purpose of extending the maximum duration of the 70th & France Tax Increment Financing District (County No. 1221) by ten years, to July 13, 2047; and

BE IT FURTHER RESOLVED, that having received a request from the City of Edina, the Hennepin County Board of Commissioners hereby adopts Laws of Minnesota 2025, 1st Special Session, Chapter 13, Article 5, Section 13, for the purpose of extending the maximum duration of the 72nd & France Tax Increment Financing District (County No. 1223) by five years, to July 6, 2053.

#### Background:

On March 22, 2022, the City of Edina established the 15-year 70th & France Tax Increment Financing District, and in 2023, the City of Edina established the 25-year 72nd & France TIF District for the purpose of spurring private investment of four outdated commercial properties along a busy commercial corridor. These districts were certified by the County Auditor on 7/13/2022 and 7/6/2023, respectively.

State law requires TIF authorities to complete expenditures for qualified costs and to have an obligation in place to reimburse those expenditures (such as a pay-as-you-go TIF Note, bonds, etc.) within five years of the district's certification. The "five-year rule" would have required the TIF authority to complete these actions by 7/13/2027 and by 7/6/2028 for the respective districts.

A delay in securing funding for redevelopment resulted from hesitancy in the capital market to finance large ambitious real estate projects. This delay has used up 2 to 3 years of the typical five-year TIF deadline for these districts.

Laws of Minnesota 2025 1st Special Session, Chapter 13, Article 5, Sec 12 extends the five year period to ten years, extends the period relating to the use of the increment after the expiration of the original five-year period to 11 years, and allows the City of Edina to extend the duration of the district by ten years, for the 70th & France TIF District.

Laws of Minnesota 2025 1st Special Session, Chapter 13, Article 5, Sec 13 extends the five year period to ten years, extends the period relating to the use of the increment after the expiration of the original five-year period to 11 years, and allows the City of Edina to extend the duration of the district by five years, for the 72nd & France TIF District.

The 2025 special legislation requires the City of Edina, the Hennepin County Board of Commissioners and the Independent School Board District No. 273 to adopt the Special Law. This resolution would meet that requirement.

On August 19, 2025, the City Council of Edina adopted a resolution approving Laws of Minnesota 2025 1st Special Session, Chapter 13, Article 5, Sec 13.

On September 2, 2025, the City Council of Edina adopted a resolution approving Laws of Minnesota 2025 1st Special Session, Chapter 13, Article 5, Sec 12.

**Recommendation from County Administrator:** No Recommendation