

# HENNEPIN COUNTY

## MINNESOTA

### FINAL COMMITTEE AGENDA

#### ADMINISTRATION, OPERATIONS AND BUDGET COMMITTEE

TUESDAY, AUGUST 19, 2025  
1:30 PM

Chair: Debbie Goettel, District 5  
Vice Chair: Heather Edelson, District 6  
Members: Jeff Lunde, District 1  
Irene Fernando, District 2  
Marion Greene, District 3  
Angela Conley, District 4  
Kevin Anderson, District 7

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#### 1. Minutes from Previous Meeting

1.A. August 5, 2025 Meeting Minutes

**Attachments:** [AdminOpsBudget-COMMITTEEMINUTES-05-Aug-2025](#)

#### 2. New Business

##### Routine Items

2.A. [25-0326](#)

Agmt A2512864 with MPCA to host an AmeriCorps member from MN  
GreenCorps - Climate and Resiliency, direct resident engagement,  
10/13/25-09/04/26

##### Items for Discussion and Action

2.B. [25-0327](#)

Authorize county staff to pursue 2026 state general obligation bonding  
appropriations

##### Addendum

##### Open Appointment Interviews

2.C. [25-0339](#)

2025 Watershed Board Applicants and Appointments - Nine Mile Creek  
Watershed District Board

**3. Progressed**

3.A. [25-0296 R1](#)

Accelerating zero-waste implementation in Minneapolis

# HENNEPIN COUNTY

MINNESOTA

300 South Sixth Street  
Minneapolis, MN  
55487-0240

## Board Action Request

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**TMP-25-0586**

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**Item Description:**

August 5, 2025 Meeting Minutes

# HENNEPIN COUNTY

## MINNESOTA

### COMMITTEE MINUTES

#### ADMINISTRATION, OPERATIONS AND BUDGET COMMITTEE

TUESDAY, AUGUST 5, 2025  
1:30 PM

Chair: Debbie Goettel, District 5  
Vice Chair: Heather Edelson, District 6  
Members: Jeff Lunde, District 1  
Irene Fernando, District 2  
Marion Greene, District 3  
Angela Conley, District 4  
Kevin Anderson, District 7

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Commissioner Debbie Goettel, Chair, called the meeting of the Administration, Operations and Budget Committee for Tuesday, August 5, 2025 to order at 2:04 p.m.

**Present:** Commissioner Irene Fernando, Commissioner Angela Conley, Commissioner Debbie Goettel, Commissioner Heather Edelson, Commissioner Jeff Lunde and Commissioner Kevin Anderson

**Absent:** Commissioner Marion Greene

#### 1. Minutes from Previous Meeting

1.A. July 22, 2025 Meeting Minutes

#### APPROVE

**Commissioner Irene Fernando moved, seconded by Commissioner Jeff Lunde, to approve the Minutes.**

**Aye:** Commissioner Fernando, Commissioner Conley, Commissioner Goettel, Commissioner Edelson, Commissioner Lunde and Commissioner Anderson

**Absent:** Commissioner Greene

#### 2. New Business

##### Routine Items

2.A. [25-0304](#)

Declare property at 8941 Portland Ave S, Bloomington surplus and authorize sale to Touchstone Mental Health for Intensive Residential Treatment Services

#### CONSENT

**Commissioner Debbie Goettel moved, seconded by Commissioner Jeff Lunde, to approve the Resolution.**

**Aye:** Commissioner Fernando, Commissioner Conley, Commissioner Goettel, Commissioner Edelson, Commissioner Lunde and Commissioner Anderson

**Absent:** Commissioner Greene

2.B. [25-0291](#)

Ratification of permits, leases, lease amendments, and related property agreements approved by the County Administrator, period 04/01/25-06/30/25

**CONSENT**

**Commissioner Kevin Anderson moved, seconded by Commissioner Angela Conley, to approve the Resolution.**

**Aye:** Commissioner Fernando, Commissioner Conley, Commissioner Goettel, Commissioner Edelson, Commissioner Lunde and Commissioner Anderson

**Absent:** Commissioner Greene

2.C. [25-0292](#)

Neg Amd 1 to Agmt PR00002702 with Cyclomedia Technology, Inc. for panoramic images of properties in Hennepin County for an additional five-year period, 09/14/20-09/15/30, NTE \$1,864,245

**CONSENT**

**Commissioner Jeff Lunde moved, seconded by Commissioner Irene Fernando, to approve the Resolution.**

**Aye:** Commissioner Fernando, Commissioner Conley, Commissioner Goettel, Commissioner Edelson, Commissioner Lunde and Commissioner Anderson

**Absent:** Commissioner Greene

2.D. [25-0293](#)

Neg Agmt LS00000039 with Minneapolis Public Housing Authority for rental space utilized by NorthPoint Health and Wellness Center at 1015 4th Avenue North, Minneapolis, 10/01/25-09/30/30 (\$28,204 first year gross rent)

**CONSENT**

**Commissioner Debbie Goettel moved, seconded by Commissioner Irene Fernando, to approve the Resolution.**

**Aye:** Commissioner Fernando, Commissioner Conley, Commissioner Goettel, Commissioner Edelson, Commissioner Lunde and Commissioner Anderson

**Absent:** Commissioner Greene

2.E. [25-0294](#)

Submission of general amendment to the 2021 HUD Annual Action Plan and HOME-ARP Allocation Plan; Neg Agmt A2512985 with City of Minnetonka for CDBG Program, 07/01/25-06/30/30, recv \$79,324; Termination of four CDBG Agreements

**CONSENT**

**Commissioner Heather Edelson moved, seconded by Commissioner Jeff Lunde, to approve the Resolution.**

**Aye:** Commissioner Fernando, Commissioner Conley, Commissioner Goettel, Commissioner Edelson, Commissioner Lunde and Commissioner Anderson

**Absent:** Commissioner Greene

2.F. [25-0295](#)

Submission of substantial amendment to the 2022 and 2024 HUD Annual Action Plans; Neg 2 award modifications, 07/01/25-06/30/70, total combined NTE \$950,000; Neg 1 HOME Agreement, 8/13/25-8/12/70, NTE \$900,000

**CONSENT**

**Commissioner Debbie Goettel moved, seconded by Commissioner Irene Fernando, to approve the Resolution.**

**Aye:** Commissioner Fernando, Commissioner Conley, Commissioner Goettel, Commissioner Edelson, Commissioner Lunde and Commissioner Anderson

**Absent:** Commissioner Greene

**Items for Discussion and Action**

2.G. [25-0296](#)

Accelerating zero-waste implementation in Minneapolis

**REVISE**

**Commissioner Irene Fernando moved, seconded by Commissioner Heather Edelson, to revise the Resolution.**

**Aye:** Commissioner Fernando, Commissioner Conley, Commissioner Goettel, Commissioner Edelson, Commissioner Lunde and Commissioner Anderson

**Absent:** Commissioner Greene

[25-0296 R1](#)

Accelerating zero-waste implementation in Minneapolis

**LAIID OVER**

**Commissioner Heather Edelson moved, seconded by Commissioner Kevin Anderson, to lay over the Resolution to the August 19 Committee meeting.**

**Aye:** Commissioner Fernando, Commissioner Conley, Commissioner Goettel, Commissioner Edelson, Commissioner Lunde and Commissioner Anderson

**Absent:** Commissioner Greene

2.H. [25-0297](#)

County Board governance of Hennepin Healthcare System, Inc.

**PROGRESS**

**Commissioner Irene Fernando moved, seconded by Commissioner Kevin Anderson, to progress the Resolution to the August 12 Board meeting.**

**Aye:** Commissioner Fernando, Commissioner Conley, Commissioner Goettel, Commissioner Edelson, Commissioner Lunde and Commissioner Anderson

**Absent:** Commissioner Greene

**Addendum**

2.I. [25-0324](#)

Amend line of succession in the Hennepin County Emergency Plan and line of succession for non-emergency situations

**CONSENT**

**Commissioner Debbie Goettel moved, seconded by Commissioner Angela Conley, to approve the Resolution.**

**Aye:** Commissioner Fernando, Commissioner Conley, Commissioner Goettel, Commissioner Edelson, Commissioner Lunde and Commissioner Anderson

**Absent:** Commissioner Greene

There being no further business, the Administration, Operations and Budget Committee for Tuesday, August 5, 2025 was declared adjourned at 2:29 p.m.

Maria Rose  
Clerk to the County Board

# HENNEPIN COUNTY

## MINNESOTA

300 South Sixth Street  
Minneapolis, MN  
55487-0240

### Board Action Request

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25-0326

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#### Item Description:

Agmt A2512864 with MPCA to host an AmeriCorps member from MN GreenCorps - Climate and Resiliency, direct resident engagement, 10/13/25-09/04/26

#### WHEREAS:

WHEREAS, the Hennepin County Climate and Resiliency Department has applied for and been selected to host an AmeriCorps member from the Minnesota GreenCorps, a program of the Minnesota Pollution Control Agency (MPCA) for the 2025-2026 program year; and

WHEREAS, the county is committed to implementing the proposed project as described in the application submitted by the county and in accordance with the position description; and

WHEREAS, the MPCA requires that the county enter into a host site agreement with the MPCA that identifies the terms, conditions, roles and responsibilities.

#### Resolution:

BE IT RESOLVED, that Agreement A2512864 with the Minnesota Pollution Control Agency for the provision of a host site to an AmeriCorps member from Minnesota GreenCorps, during the period October 13, 2025, through September 4, 2026, be approved; and that the County Administrator be authorized to sign the agreement on behalf of the county.

#### Background:

Launched in 2009, MN GreenCorps is a statewide program to help preserve and protect Minnesota's environment while training a new generation of environmental professionals. This program places AmeriCorps members with local governments, educational institutions, and non-profit organizations around Minnesota to serve for 11 months on environmental projects. The MPCA coordinates the program and pays the GreenCorps member's stipend and benefits while working for the host organization. GreenCorps members earn a living allowance disbursed every two weeks in payments of \$1,150, free mental health services with counseling, student loan forbearance on eligible loans, and an education award of \$7,395 for education expenses or qualified student loans. Members also receive training from the MPCA, develop green job skills, gain professional experience, network with environmental professionals, and are paired with a mentor who provides ongoing guidance.

This program is very successful in identifying capable and passionate people interested in working in the environmental field. The Environment and Energy Department has previously hosted MN GreenCorps members to assist in recycling, waste reduction, environmental education and forestry. The county has hired several of these past GreenCorps members as permanent staff.

**Current Request:** This request is for authorization to approve Agreement A2512864 with the MPCA to host a member from MN GreenCorps during the period of October 13, 2025 through September 4, 2025, and that the County Administrator be authorized to sign the agreement on behalf of the county. The GreenCorps member will assist Climate and Resiliency's Resiliency division through direct resident engagement, development of



communication resources, and data analysis to promote and advance energy efficiency, electrification, and renewable energy.

The MPCA will cover the GreenCorps member's compensation and provide training and mentoring. The department will provide daily supervision and oversight of the work of the GreenCorps member to support the county's Climate Action Plan. Climate and Resiliency also will provide access to a computer, a telephone and access to office space in support of a hybrid work environment.

**Impact/Outcomes:** The county will be assigned a MN GreenCorps member beginning in October 2025. The outcomes of hosting the GreenCorps member will support the county's climate action and disparity reduction efforts through direct resident engagement and the development of communications resources.

Approval of this agreement supports the county's efforts to reduce disparities by conducting engagement with residents that have been historically marginalized and ensuring communications are culturally relevant.

**Recommendation from County Administrator:** Recommend Approval

# HENNEPIN COUNTY

## MINNESOTA

300 South Sixth Street  
Minneapolis, MN  
55487-0240

### Board Action Request

25-0327

#### Item Description:

Authorize county staff to pursue 2026 state general obligation bonding appropriations

#### Resolution:

BE IT RESOLVED, that the Hennepin County Board of Commissioners does hereby authorize county staff to request 2026 state general obligation bonding appropriations for:

- Recycling Recovery Facility (\$26.0 million - seeking to reallocate the \$26 million in State bonds from 2023 that were identified for the Anaerobic Digestion Facility project)
- West Broadway Safety and Mobility Improvements (\$10.1 million)
- Washington Avenue Multimodal Reconstruction (\$6.5 million)

BE IT FURTHER RESOLVED, that the Hennepin County Board of Commissioners supports the efforts of others in their request for 2026 state general obligation appropriations:

- Avivo (\$26.7 million; received \$1.7 million bonds in 2020 for design)
- St. David's (\$10 million)

BE IT FURTHER RESOLVED, that the Hennepin County 2025 legislative platform be updated to include the projects and requested state bonding amounts noted above.

#### Background:

Pursuant to Minnesota Statutes 16A.86, the Minnesota Department of Management & Budget has solicited requests from local governments for possible inclusion within the State's 2026 capital bonding appropriation. The requests are preliminarily submitted to the state in June 2025, with final signoff scheduled for October 2025.

County staff has reviewed the Board approved 2025-2029 Capital Improvement Program and other projects consistent with prior Board Briefings and determined that the county projects noted above are strong candidates for state bonding due to their significant regional impact.

- The Recycling Recovery Facility (CP 1010846) is a high priority for Hennepin County due to zero-waste goals set in the Solid Waste Management Plan, Climate Action Plan and the plan to Reinvent Hennepin County's Solid Waste System. Recycling recovery facilities have the highest diversion potential of all the actions identified in the county's Zero Waste Plan - diverting 25% of the materials in the trash to recycling instead. In 2023, this effort received \$26.0 million in state bonding for the proposed Anaerobic Digestion Facility. The county is seeking to repurpose this prior funding allocation for the Recycling Recovery Facility in Brooklyn Park.
- West Broadway is identified as a high-crash corridor by the City of Minneapolis and Hennepin County. Investment in this half-mile portion of West Broadway is needed to address traffic safety issues, poor pavement condition and needed multi-modal connections along a key commercial corridor in North Minneapolis adjacent to the METRO Blue Line Extension (BLE) light rail project.
- The Washington Avenue multimodal reconstruction project will improve mobility and safety for all roadway users, as well as multimodal connectivity throughout Cedar-Riverside, a legacy neighborhood

between the University of Minnesota and Downtown Minneapolis. This project will implement first and last mile connections for the planned H Line Arterial Bus Rapid Transit project, tentatively scheduled to begin service in 2029, in close coordination with Metro Transit.

In certain circumstances, the county has supported state bonding requests from other entities when it is in the best interest of Hennepin County and our residents. The county may act as fiscal agent for up to three non-county entities that meet the county's requirements as approved in Resolution 21-0472. For 2026, the following projects have met these requirements.

- Avivo has requested the county's continued support for renovations and additions to their Minneapolis campus. In 2020, Avivo received \$1.7 million in state bonding to support predesign and design services efforts.
- St. David's Center is requesting support for their bonding request toward the renovation of their Minneapolis campus to help children with developmental and emerging mental health needs.

**Recommendation from County Administrator:** Recommend Approval

### Board Action Request

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**25-0339**

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**Item Description:**

2025 Watershed Board Applicants and Appointments - Nine Mile Creek Watershed District Board

**Resolution:**

BE IT RESOLVED, that in accordance with the Hennepin County Open Appointments Policy, the following individual(s) be appointed to the Nine Mile Creek Watershed District Board:

**Background:**

Consistent with County Board policy, Hennepin County has conducted an open appointment application process to fill positions on the watershed board. The Hennepin County Board will hear interview statements for these positions on August 19, 2025. Qualified applicants have been notified and invited to pre-record comment. At a board meeting following interviews, the County Board will take action to select from the pool of applicants to fill the available watershed board positions.

This request communicates the names of applicants for the open watershed board positions and helps build the agenda for the interview statements and appointments.

**Recommendation from County Administrator:** No Recommendation

### Board Action Request

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**25-0296 R1**

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**Item Description:**

Accelerating zero-waste implementation in Minneapolis

**WHEREAS:**

WHEREAS, Hennepin County has been a leader on solid waste policy in response to the environmental concerns with landfills and with the establishment of the Minnesota Waste Management Act in 1980, with each decade focused on a significant improvement toward meeting the goal to reduce waste and our reliance on landfills; and

WHEREAS, the 1980s included piloting recycling programs in Minneapolis, adopting the county's recycling ordinance (Ordinance 13) in 1986, making curbside recycling available throughout the county; the 1980s also included responding to the state requirement that metropolitan counties submit plans for facilities that would process waste rather than disposing of it in landfills, which resulted in the siting and permitting of the Hennepin Energy Recovery Center (HERC) with the City of Minneapolis, which began operations in 1989; and the county implemented waste flow designation that requires all haulers to deliver trash to be processed rather than landfilled; and

WHEREAS, the 1990s included a focus on removing hazardous items from the trash with the opening of the county's drop-off facilities in Brooklyn Park and Bloomington and first of its kind collections of e-waste and fluorescent light bulbs; and the state began distributing solid waste management tax revenues as SCORE grants to counties to fund recycling and waste abatement work, and early waste reduction education programs launched, and the last landfill in the county closed in 1993; and the U.S. Supreme Court overturned local flow control ordinances, which shifted the county to contract with waste haulers for trash deliveries to HERC; and

WHEREAS, the 2000s focused on diverting food waste with the county selling backyard compost bins, piloting citywide organics recycling in Wayzata and 21 suburban schools, and the county began providing grants to support recycling programs in schools, businesses, multifamily properties and public spaces; and

WHEREAS, in the 2010s further expansion of waste reduction programming, including the start of the Community Recycling Ambassador program, Fix-it Clinics and the Zero Waste Challenge; in 2014, the state set a recycling rate goal of 75% by 2030 for metropolitan counties and no-sort recycling programs became the norm; in 2018 the county amended its recycling ordinance 13 to require all cities offer organics recycling programs to their residents; require large food waste generators to recycle food waste and strengthened requirements for multifamily and commercial recycling; and

WHEREAS, in 2021 the county committed to achieving a zero-waste future and defined zero waste

as preventing 90% or more of all discarded materials from being landfilled or incinerated; and WHEREAS, the county has followed through on this commitment with increased investments in policy, programming and infrastructure as documented in the creation of the Zero Waste Plan in 2023, a prioritization of the highest impact zero-waste actions in the Plan to Reinvent Hennepin County's Solid Waste System in 2024, and culminated in the county's 2024 Solid Waste Management Plan as required by Minnesota Statute § 473.803; and

WHEREAS, the county has established dashboard metrics for tracking progress toward the Minnesota Pollution Control Agency's metro policy plan objectives and the county's zero-waste goal, including a 75% recycling rate, less than 10% biogenic material in the trash, a 22% reduction in waste generated per capita, and no net increase in landfilling over 2022 actuals; and

WHEREAS, the county has committed resources to the implementation of zero waste by increasing the 2024 waste reduction and recycling budget by \$2.8 million, including hiring new staff, to expand existing programs and develop new initiatives that prioritize reducing materials with the greatest climate impacts such as food, plastics, and building materials, and to address long-standing disparities in access to recycling and organics services, especially in multifamily settings; and

WHEREAS, the City of Minneapolis is the largest city in the county and the county cannot reach its zero-waste goals or the 75% statutory recycling rate unless the city also achieves those goals; and

WHEREAS, the Minneapolis 2040 Comprehensive Plan, policy 75, Waste Reduction, identifies 22 actions steps that the city will take to maintain and expand opportunities to reduce and properly dispose of waste to meet the city's zero-waste goals; and

WHEREAS, the City of Minneapolis' Climate Equity Plan, identifies 31 actions to advance a zero-waste circular economy and reaffirms its goals to achieve a zero-percent growth rate in its total waste stream from 2010 levels by 2030, and to recycle and compost 80% of citywide waste by 2030; and

WHEREAS, the county and the City of Minneapolis have a long history of collaboration on solid waste management, including the establishment of the first curbside recycling collection program in the state, electronics and mattress recycling initiatives, the Recycle Smart campaign to reduce contamination, the rollout of the organics recycling program, joint efforts to conduct waste composition studies, and continuous collaboration on education and outreach efforts; and WHEREAS, the county required the City of Minneapolis to provide single sort recycling in July 2011 and organics recycling in October 2014 and the city successfully implemented those requirements; and

WHEREAS, the county provided funding to the City of Minneapolis in 2024 in the amount of \$1.7 million in SCORE funding, including more than \$215,000 for multifamily recycling, and an additional \$150,000 to support organics processing, and made available \$1,275,000 in grant funding countywide for schools, businesses, multifamily properties, community groups, food recovery, and deconstruction projects; and

WHEREAS, more than 60% of material in Minneapolis residential trash can be recycled or composted, as found in the 2022 Minneapolis Waste Characterization & Capture Rate Study; and WHEREAS, approximately 65% of the trash generated in Minneapolis comes from commercial and multifamily sources and more than 40% of Minneapolis households do not have city-provided solid

waste and recycling services; and

WHEREAS, the county's 2023 zero-waste engagement and analysis found gaps in the current system and identified the most impactful strategies for implementing zero waste as quickly as possible in the City of Minneapolis, including: 1) improve hauler reporting, 2) increase compliance with existing ordinances, 3) advance organized collection, 4) improve curbside recycling and organics participation, and 5) track progress annually on Climate Equity Plan zero-waste goals; and

WHEREAS, the county has a Plan to Reinvent the County's Solid Waste System to accelerate closure and repurposing of the HERC, which establishes a zero-waste dashboard with criteria to be met to responsibly close HERC and identifies 22 policies that need to be adopted by the State Legislature to realize this zero-waste future and this plan builds on the county's Climate Action Plan and Zero Waste Plan; and

WHEREAS, state law requires the county to comply with landfill abatement policies, which currently prioritize waste-to-energy as a means of processing trash, over landfilling; and

WHEREAS, state leadership is needed to make the transition to zero waste, including financing to match desired outcomes, changing state statutes to support the shift away from disposal and toward a circular economy, expanding accountability for zero waste outcomes to include producer responsibility, redeveloping infrastructure to meet state waste reduction and recycling goals, and supporting markets to adapt to changing demands; and

WHEREAS, the City of Minneapolis Resolution No. 2024R-360 supports a plan for closure of the Hennepin Energy Recovery Center (HERC) and will facilitate such a closure through implementing solid waste diversion and reduction measures as quickly as possible; and

WHEREAS, accelerating progress toward zero waste county-wide is not possible without more implementation by the City of Minneapolis on these strategies.

**Resolution:**

BE IT RESOLVED, that the City of Minneapolis report the city's recycling rates, including rates for (1) residential, including (single and multifamily), (2) commercial, and (3) overall recycling rates, and including organics recycling rates for those same 3 categories, for 2024 and establish annual targets through 2030; report on compliance rates with existing ordinances and establish annual targets through 2030; establish a date for implementing organized commercial collection; set capture rate targets by material type for 2030; develop a 2026-2027 zero-waste action plan with details about implementation; and submit this information to the Board no later than October 9, 2025; and

BE IT FURTHER RESOLVED, that the county's Residential Waste Reduction and Recycling Funding Policy, which determines the county's distribution of SCORE funding to cities, be revised to include requirements for cities of the first class, including measurable performance standards for local abatement of solid waste through waste reduction and recycling programs, standards and procedures to be used in determining annually whether the city has implemented and satisfied the performance standards for local abatement, and whether the city's policies and programs are consistent with state policy and purposes as outlined in Minn. Stat. §§ 115A.02, 115A.551 and Minn. Stat. §§ 473.842 to 473.849.

**Background:**

